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HISTORICAL INSTITUTIONAL ABUSE INQUIRY

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being heard before:

SIR ANTHONY HART (Chairman)

MR DAVID LANE

MS GERALDINE DOHERTY

held at
Banbridge Court House
Banbridge

on Monday, 7th March 2016 commencing at 10.00 am (Day 188)

MS CHRISTINE SMITH, QC and MR JOSEPH AIKEN appeared as Counsel to the Inquiry.

Page 2 Monday, 7th March 2016 1 (10.00 am)2 Opening remarks on Module 12 by CHAIRMAN 3 4 CHAIRMAN: Good morning, ladies and gentlemen. This is Day 188 of the Inquiry's hearings and today we start the 5 hearings in Module 12, which is the Inquiry's 6 examination of voluntary homes operated in three different parts of Northern Ireland, in Belfast, in 8 Derry and in Newry, by the Roman Catholic female 9 religious order of The Congregation of Our Lady of 10 Charity of the Good Shepherd, also known as the Sisters 11 of the Good Shepherd or more commonly the Good Shepherd 12 13 Sisters. In a few moments I will invite Mr Aiken, junior 14 15 Counsel to the Inquiry, to open this module, but before he does so I wish to take this opportunity to repeat 16 17 what I said on 4th November of last year when we 18 announced the final list of those institutions to be investigated by the Inquiry. 19 20 As I explained on that occasion, in this module we 21 are only going to investigate the allegations made to us 22 in relation to institutions run by the Good Shepherd Sisters by those witnesses who were under the age of 18 23 24 when they were placed in one of these institutions. 25 Only they are within our terms of reference.

While there will be references by some witnesses to working in laundries run by the Good Shepherd Sisters, we are not engaging in a wider investigate into what are commonly called Magdalene homes or laundries, because those institutions contained adults and are outside our terms of reference. Whether those institutions should be investigated is not a matter for our Inquiry; it is for the Northern Ireland Executive and the Northern Ireland Assembly to consider.

10 Mr Aiken.

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Opening comments on Module 12 by COUNSEL TO THE INQUIRY 11 MR AIKEN: Good morning, Chairman, Members of the Panel. As 12 13 you have said, Chairman, today is Day 188 of the Inquiry's public hearings and the beginning of Module 14 15 12, which will involve our examination of voluntary children's homes operated in three different parts of 16 17 Northern Ireland, Belfast, Derry and Newry, by, as you have said, Chairman, the Roman Catholic female religious 18 Congregation of Our Lady of Charity of the Good 19 Shepherd. For ease I am generally going to refer to the 20 21 Order during this opening as the congregation or the 22 Good Shepherd Sisters.

You have, Chairman, Members of the Panel, the appearances from Mr Maginess and Ms Smyth on behalf of the Department and the Health & Social Care Board, but

Page 4 appearing before the Inquiry for the first time today on 1 behalf of the congregation is Mr Brian Fee, QC. 2 going to invite him to give his appearance at this 3 4 point. 5 CHAIRMAN: Yes, Mr Fee? MR FEE: Mr Chairman, Members of the Panel, I appear for the 6 Good Shepherd Sisters, instructed by Millett & Matthews 7 Solicitors. 8 9 CHAIRMAN: Thank you. I am going to begin, Members of the Panel, by 10 MR AIKEN: summarising the position that is perhaps slightly more 11 complicated than in other modules that we have looked at 12 13 voluntary homes. During the Inquiry's terms of reference the congregation operated multi-purpose 14 15 facilities and services alongside their convents on the Ormeau Road in Belfast, the Dungiven Road in the 16 17 Waterside of Derry and on the Armagh Road in Newry. Ten applicants have come forward to speak of their 18 time in the care of the congregation across those three 19 sites at different times, though mostly concentrated in 20 21 the 1960s and 1970s. The applicants complain of 22 occasional physical abuse by some Sisters of the congregation, something entirely against the 23 congregation's own long-standing rules, as we will come 24 25 to see. However, the majority of the complaints appear

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to relate more to potential forms of emotional abuse, whether arising from the general approach of the congregation or certain practices that were adopted in particular locations at particular points in time. Equally, the applicants also acknowledge positive experiences and positive relationships with particular Sisters of the congregation.

In fairness to the Good Shepherd Sisters, who have themselves provided extensive evidence to the Inquiry for this module, they in the main do not accept the allegations of abuse levelled against them and they explain the basis for doing so and also explain the reasons why certain practices that are complained of were adopted by them.

There is in this module one very serious instance of alleged sexual abuse said to have taken place on the congregation's Belfast premises. However, it is alleged a priest and not any Sister of the congregation perpetrated that abuse.

The congregation have said to the Inquiry that until they received the statements from the ten applicants to this Inquiry about their time in various facilities operated by the congregation in Belfast, Derry and Newry they had not received a single allegation of child abuse of any form. The reference for that, Members of the

Panel, can be found at GSC409 in paragraph 7.1.

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Sister Eithne McDermott, the Irish Province Leader of the Good Shepherd Sisters, who has provided a number of detailed statements to the Inquiry on behalf of the congregation, has said to the Inquiry that the congregation received only one civil claim issued in 2005. It was framed in negligence, although the Letter of Claim refers to the person being made work in the laundry; that the claim was not pursued; that it was brought by an individual who was already over 18 when she entered the care of the congregation.

In contrast to most other modules, the Inquiry has received a very limited volume of police material relating to allegations of abuse against the congregation. The allegations that are in the police material emanate from two of the ten applicants to the Inquiry and it appears they may well have been instigated by the Inquiry fulfilling its reporting obligations. Therefore prior to the setting up of the HIA Inquiry it appears that there were no allegations of abuse made to the RUC or the PSNI against the Good Shepherd Sisters in respect of the services they provided the children in Belfast, Derry and Newry.

The congregation have drawn attention to the fact that some 4287 individuals were admitted to Good

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Page 7

shepherd institutions in Northern Ireland between 1922 and 1995. As their facilities were multi-purpose and multi-age, it is not possible to be clear what of that number were under 18. Indeed, any attempted breakdown would have the added flaw that the Inquiry is only examining those individuals under 18, and therefore while the Inquiry's investigation may be considered comprehensive in relation to the specific areas we look at, the examination, because of its limitations, cannot be comprehensive in terms of the congregation's institutions as a whole.

In any event, the congregation have noted that twelve individuals in total, though only ten are being dealt with in this module, have so far made complaints about their treatment at the hands of the Good Shepherd Sisters and therefore it is fair to say, so that the Panel can consider the evidence in context over the coming days, that complaints of abuse against the congregation emanate from a very small number of individuals who received care from the Sisters. Also the evidence of that small number who do make complaints is challenged for the reasons that will become apparent over the coming days.

However, Sister Eithne McDermott on behalf of the congregation draws attention to the motto of the

Page 8 congregation, and I am not sure if our technical 1 problems have been revolved, but if we can bring up on 2 the screen GSC410, Sister Eithne draws attention, if we 3 look just halfway down -- reference is made in the 4 particular section we are looking at to the number who 5 passed through the institutions, but the point is made 6 that the congregation does not believe it is helpful to 7 engage in a crude mathematical statistical analysis of 8 9 the percentages involved because of the motto of the 10 Good Shepherd Sisters. The congregation's Foundress, St. Mary Euphrasia, had a saying, which has been adopted 11 as a statement of ethos for the congregation: 12 13 "One person is of more value than a world." "For this reason", the congregation say, "the mere 14 15 fact that even one single person saw fit to make a statement to the Inquiry complaining of her time in 16 the Good Shepherd Sisters is a source of considerable 17 18 sadness and distress to the entire congregation. It is hoped that the applicants will draw some healing from 19 recounting their stories to the Inquiry." 20 21 The congregation's leader has said: 22 "They have been taken seriously and listened to with respect." 23 24 In a different statement, if we can bring up,

please, GSC597, Sister Eithne McDermott has drawn to the

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Inquiry's attention the fact that former residents of the congregation's facilities have also come forward to support the congregation and provide evidence of their positive experiences in the care of the Good Shepherd Sisters.

In the same passage Sister Eithne on behalf of the congregation indicates that the Good Shepherd Sisters welcome the Inquiry and hope that it will provide healing for those who have come forward.

I want to briefly say something about what we are not investigating, picking up on what the Chairman has already indicated. As the Chairman made clear in his public statement of 4th November 2015, the Inquiry is only investigating matters within its terms of reference. We are not investigating mother and baby homes run by the congregation on the sites that we will be looking at, though you will hear me mention them from time to time when something relating to them can assist with what we are investigating. We are also not investigating in the wider and full sense the residential homes and laundries operated by the congregation, which in the main accommodated and provided work for adult ladies. We are only investigating those institutions as far as they related to children who were placed there and what those former

Page 10

children have had to say. Therefore, this Inquiry's investigation of the care provided by the Good Shepherd Sisters is consequently limited.

I want to say something about the core participants in this module. The core participants are the Good Shepherd Sisters, who ran the institutions that we are going to look at; the Health & Social Care Board, who are the successor of the various authorities and boards who placed some of the children in the institutions in question; and The Department of Health, Social Services & Public Safety, which is the successor body to The Ministry of Home Affairs and later The Department of Health & Social Services, who were responsible for registering and inspecting voluntary homes in Northern Ireland during the Inquiry's terms of reference.

I want to now turn to the form and content of the Module 12 evidence bundle.

Section 1 of the bundle contains the witness statements provided to the Inquiry in this module. Section 1 presently contains over 1100 pages. It includes the statements from the ten applicants. Some of the ten applicants resided in more than one of the three locations, which adds some additional complexity.

There are five witnesses who speak about their time in Belfast. Those five witnesses speak about three

Page 11

different institutions that operated on the Belfast site. Three of them, referring to one institution, which is the St. Mary's site, commonly referred to as the laundry or the residential home for ladies, talk about their periods in that institution in the 1960s. The fourth witness who speaks about Belfast talks about her time in what was known as The Adolescent Centre in the early part of the 1970s. The fifth witness relating to Belfast speaks about her time in the early '70s in what was known as Roseville Hostel, which was a transitioning unit for older teenagers. I am going to say something more about those various institutions in due course, which will hopefully assist with understanding in relation to them.

There are then five witnesses who speak about their time in Derry. Those witnesses cover the period from the early '60s towards the end of the 1970s and again the facilities that they were housed in differed and changed over time. I will say something more about that in due course.

There are then three witnesses who speak about their time in Newry. Those individuals cover a period from the early part of the '60s through until the mid-1970s.

In the main the facilities dealt with older teenagers and that is the case for many of the ten

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Page 12

applicants, although there are some who were younger, in early teens, when they entered the care of the congregation.

In addition to the ten applicants' statements we have in section 1 of the bundle the ten or what will shortly be ten response statements from the Health & Social Care Board in terms of what they can say about the ten applicants.

Then in section 1 we have the response statements from the Good Shepherd Sisters. These include -- and I hope I have the statistics right, although I think there are more statements to be added -- there are nineteen statements from seven nuns who worked in either Belfast, Derry or Newry at the same time as many of the applicants, plus there are two further statements, bringing the total to twenty-one, from former residents who wanted to share their positive experiences in the care of the Sisters. Those two former residents were in The Adolescent Centre in Belfast where one of the applicants speaks of.

In addition to the nineteen statements from the individual seven nuns there are then six statements from Sister Eithne McDermott, the Irish Province Leader of the Good Shepherd Sisters, commenting on some specific aspects of what some of the applicants have had to say.

Page 13

There are then a further four statements from Sister Eithne setting out biographies in relation to some Sisters who face allegations but who are now deceased.

Finally, the Inquiry has also received five detailed general statements from Sister Eithne on behalf of the congregation.

The first deals with the background and history of the congregation itself and it can be found at GSC578 to 597m with exhibits from 598 to 961.

The second deals with documentation internal to the congregation such as provincial minutes, provincial visitation records and annals, which were a congregational record maintained by each convent, similar to minutes we saw during the Nazareth module. That statement can be found at 972 to 974, with substantial exhibits from 975 to 1130.

The three remaining general statements deal with the institutions in each of the three locations that are the subject of investigation by the Inquiry. The statement relating to Belfast can be found at GSC377 to 413, with exhibits from 414 to 451; that relating to Londonderry can be found at GSC508 to 531, with exhibits from 532 to 555; and the statement relating to Newry can be found at GSC452 to 472, with exhibits that run from 473 to 507.

During the course of the oral evidence during the

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Page 14

coming days many of those statements and in particular the nineteen statements from the seven nuns who have been in a position to provide assistance to the Inquiry will be opened to you.

Section 2 of the bundle contains material relating to the applicants. The congregation has produced to the Inquiry what limited records it has in relation to each applicant, in the main relating to admission records. The congregation has said it may well have been the case that there were more detailed records which existed at the time the individuals were resident, and I will draw your attention in due course to the basis for them saying that, but those records, such as they may have been, have not survived to this remove. Section 2 at present has almost 300 pages.

Section 3 of the bundle contains the general discovery material that the Inquiry has been able to gather in respect of the institutions operated by the congregation in the three locations under investigation. That material has come in the main from the Inquiry's own work in PRONI and also from the Good Shepherd Sisters.

In respect of the PRONI material, which are in the main the departmental files from the Ministry of Home

Affairs and The Department of Health & Social Services

Page 15

that I will talk about in greater detail in due course,
I am afraid they follow a similar pattern to previous
modules in that it has been possible to find some files
which evidence inspections and general government
interaction with the congregation's homes, but it is
again limited to certain time periods in each location.

Much work has been done by the Inquiry together with Mr Maginess of counsel and Miss Stewart, solicitor on behalf of the Department, to try to evidence what files did exist and explain what may have become of them resulting in them not being available to the Inquiry, and that work is ongoing.

At present Section 3 of the bundle contains over 2200 pages, much of that dense and detailed material, which has been time-consuming to consider. Hopefully that consideration will assist with the explanation of what is a more complicated picture, given it is across multiple sites with each of the sites containing multiple institutions.

Section 4 of the bundle contains the Social Services' material the Health & Social Care Board has been in a position to produce to the Inquiry in respect of some of the applicants. That amounts at present to over 260 pages.

Section 5 of the bundle contains the civil claims

material and, as I have mentioned, that is limited to one civil claim that was not pursued.

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Section 6 of the bundle contains the police material received by the Inquiry relevant to this module. That amounts to just over 130 pages and the Panel will note the stark contrast with previous modules.

Section 7 may in due course contain material from those who are the subject of allegations. The one alive nun who faces a particular allegation of slapping an applicant has provided a statement denying that assault as part of the congregation's responses to the Inquiry.

As far as section 8 is concerned, five of the applicants in this module have given evidence to the Inquiry in earlier modules about their time in other homes and section 8 contains the transcripts of their previous evidence to the Inquiry. That runs to just over 200 pages.

Section 9 has been left for the written submissions that will in due course be received from the core participants in this module.

Before I begin to look at matters in detail I want to acknowledge the collaborative assistance that the Inquiry has received from those who have engaged with it. As the Chairman has said publicly on a number of

Page 17

occasions, the Inquiry recognises the strain that is placed on applicants, but not just on applicants, also on organisations and individuals who are the subject of investigation by the Inquiry and the stresses that the process can involve.

The Inquiry announced its intention to investigate the Good Shepherd Sisters in November 2015 and a huge amount of effort has been put in by the legal representatives of the core participants in conjunction with the Inquiry to ensure that we could keep to by necessity the Inquiry's exacting timetable. Mr Maginess and Ms Smyth, QC will forgive me if I single out Brian Fee, QC, who with his customary courtesy and efficiency together with his solicitors has endeavoured to provide as much assistance to the Inquiry as they could and to obtain information to address matters raised by the Inquiry. No doubt that necessity will continue in the coming days as matters come into sharper focus still.

I also want to take this opportunity to acknowledge the work of the Inquiry team both in administration and services in Belfast and here in Banbridge together with the members of the legal team, who have worked extremely efficiently to allow me to begin today. So to Ms Donnelly, Mr Morrow, Ms Gibson and Ms Mellon, who in particular have worked on this module, I say thank you

Page 18

as well as to those who from time to time have dropped what they were doing in Belfast to assist.

I want to say something briefly now about the background to the Good Shepherd Sisters. The Inquiry has received a detailed statement from Sister Eithne McDermott on behalf of the congregation setting out the history of the congregation and the governance structures they operate. That statement can be found at GSC578 to 597, with exhibits that run from GSC598 to 961.

The Congregation of our Lady of Charity of the Good Shepherd is a Roman Catholic congregation of nuns founded in Angers, France in 1835 by Rose Virginie Pelletier, or Sister Mary Euphrasia Pelletier by her religious name. She was canonised in 1940, now St. Euphrasia Pelletier.

However, The Congregation of Our Lady of Charity of the Good Shepherd has its origins in The Order of Our Lady of Charity, a different order, which was founded in Caen, Normandy, France on 25th November 1641 by the then Father John Eudes, later St. John Eudes, with the stated goal of caring for girls and women.

In 1825 Rose Virginie Pelletier, or Sister Mary
Euphrasia by her religious name, was appointed Superior
of the Community of the Order of Our Lady of Charity in

- 1 Tours, France, some 300 kilometres south-west of Paris.
- 2 She also founded a contemplative or cloistered branch,
- known as The Sisters of St. Magdalene, in Tours in
- 4 November 1825.

The bishop of the nearby French town of Angers asked Sister Mary to set up a home for girls and women there as well. She did that in 1829 and that home was called Good Shepherd.

As each home within The Order of Our Lady of Charity was autonomous, the governing structure did not lend itself easily to the significant expansion of girls' homes that was underway. So Sister Mary Euphrasia sought and obtained permission from Rome in 1835 with the result that a new congregation was formed that would be known as The Order of Our Lady of Charity of the Good Shepherd with administrative arrangements that would allow St. Mary to respond more readily to the requests for new homes.

By the time of her death in 1868 she had founded some 100 homes across the globe. The convent at Angers became the Mother House for the new order until the Generalate moved to Rome in 1967.

The congregation first came to London, England in 1841 and the Good Shepherd Sisters first came to Ireland in and around 1848, when an officiate was established in

Page 20

Limerick, which was also the provincialate of the congregation until 1967, when it moved to Dublin. The congregation would first come to Belfast in May 1867. Some Sisters from Belfast moved to form the Derry community of the Good Shepherd Sisters in 1919.

Up until the Second Vatican Council in 1963 the Order was described as semi-enclosed, but it would appear that that was not the case for all Sisters, and it does not appear to have prevented the order from engaging at least in Ireland in the provision of a series of services for women and girls in need of care.

In June 2014 the two different orders, The Order of Our Lady of Charity and The Order of Our Lady of Charity of the Good Shepherd, that had separately existed since 1835 merged to form what is today The Congregation of Our Lady of Charity of the Good Shepherd, the Good Shepherd Sisters. It has in excess of 4,000 members worldwide working in approximately 75 countries. The primary objective of the institutions they formed was to care for women and children who had fallen into social or financial difficulty.

In terms of the structure of the congregation the congregation is an institute of pontifical rite directly accountable to the Vatican in Rome. Consequently the

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Page 21

congregation's management and financial structure was entirely separate from any diocese in which their houses were physically located. The congregation has explained that while it would endeavour to cooperate with and respect the diocesan bishop, did he not, in fact, have authority over the congregation, save that his permission was required to open a house in the first place. That is of particular relevance when considering what role did the diocese in each of the three locations have in the life of the congregation and its institutions.

The congregation had a Superior General and a General Chapter that met every six years.

Congregational Councils would assist the Superior General, now known as the Congregational Leader, and she would visit each province every six years. The congregation is divided into a series of provinces, each with a Provincial Superior, now known as a Province Leader, and she would be assisted by a Provincial Council. She would also make regular visits to the various houses and communities of the Good Shepherd Sisters.

The Irish Province would have contained a series of congregational homes and services in Limerick, Dublin, Cork, Waterford as well as the three we will look at in

1 Northern Ireland.

Then each local community or local house would have a local leader, formerly known as a Mother Prioress or Mother Superior, who would be assisted by a Council of Sisters from her own community. Each services -- each service that was provided by a community, depending on its size, would then have had a Sister-in-Charge of the particular institution or facility. So each institution we will look at would have tended to have a Sister-in-Charge of the specific operation and the community would also have a Superior to whom the Sister-in-Charge ultimately reported.

The congregation has explained that up to at least 1967 individual Sisters would have been referred to as "Mothers" in keeping with one of their duties, as their Foundress exhorted them, to be mothers to the girls in their care.

I want to say just a little bit about the approach of the Good Shepherd Sisters as the congregation has explained it to the Inquiry. Effectively the motto of the congregation -- if fact, you will see it is still on the screen -- is that, "A person is of more value than the world". That was said to be the focus of the Good Shepherd ministry. The congregation's policy as recorded in their Practical Rules was to refuse no-one

1 who came to them.

I will just show you that. If we can look, please, at 443, if we are fully operational again, you can see in the bottom right -- this is a document we will talk about in slightly greater detail in due course. The original form of it would have existed from as early as 1897, but you can see in the bottom left corner:

"Our object is to attract penitents; to take, if possible, all who present themselves; to refuse none, however poor they may be."

The Department of Health certainly in 1973 -- and if we can bring on the screen, please, 5326 -- was aware that that was the policy, as evidenced by this handwritten note. You can see:

"... clear intention of being non-denominational and Good Shepherd (as has happened in the past) have a policy whereby they will not refuse people in need, no matter what their religion is ..."

So that approach was said by the congregation to be its approach and it appears the approach was known by the government in Northern Ireland at least in 1973.

Various members of the congregation have highlighted key aspects of how the congregation saw its mission and therefore how each Sister was expected to approach their work. They say to the Inquiry that they saw their role

Page 24

as to care for those in need, that they expected to be mothers to those they were looking after. You can find a reference for that in a number of the statements from the nuns. They deal with the person as they found them, accepting them and not prying into their past.

That is part of an explanation for a particular policy that you will hear of changing the individual's christian name and not using surnames. The reference for that is at GSC326, paragraph 20. Some of the applicants complain of that approach, and the Sisters in turn explain the privacy basis for why it was adopted. It was part of their approach of accepting the person and not taking into account their history.

They talk also of their obligation to teach those who came into their care so they might make their own living and keep their parents. That's to be found in the Conferences Book that I will come to speak about in due course.

They were exhorted to be good to the children in their care -- you can find a reference to that at GSC268 -- and that they saw as part of their mission an obligation to take care of the physical needs, including the preparation of food as an important part of the mission. You will see that a number of the applicants complain about the food that they received in

the institution and in turn the Sisters explain how they 1 recollect matters in that regard.

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Obviously I am trying to condense down for you, Members of the Panel, a significant amount of material. Hopefully I have given you some flavour of how the congregation saw its role in the care that it provided across the different institutions that we will look at.

The congregation has provided the Inquiry with a book entitled "My Dear Daughters". If we can just bring up on the screen, please, 5076, which is -- this version is an amalgamation of various what are said to be conferences and instructions of the Foundress, by then St. Mary Euphrasia Pelletier, in terms of when this version was produced. The version that we have of the collection of letters and directions from the Foundress was prepared in 1992. It runs to some 68 chapters across 179 pages. The book runs from 5076 to 5258.

If we can just look at the index, please, at 5255, and the index runs across four pages. So if we just can slowly scroll down so the Panel can get an oversight of the types of issues that were being covered in the conferences and instructions that from the time of St. Mary would have or Sister Mary, as she was, would have been disseminated amongst the members of the

1 congregation.

So much of the early chapters are about the conduct of religious life and about how the Sisters were expected to behave in terms of their character, and the congregation take vows, the same three vows as we have looked at from other institutions, together with an additional vow of zeal.

Then you can see chapter 60, if we just pause there, is described as "The Apostolate". That's how, together with chapter 61, the work with teenagers and ladies was described. Just if we can scroll down a little further, please -- yes -- we come to the end.

The book addresses how members of the congregation were supposed to approach their congregational life.

I want to show you just two pages at this stage -obviously the Panel has the opportunity to consider the book in more detail -- that are contained in chapter 60 of the instructions, The Apostolate.

If we look, please, at 5231, we see the approach in paragraph 1. This is from the Foundress:

"Beloved daughters, today I must remind you once again of a very important regulation: never strike our children! I know that none of you do so, but it is my duty to exhort you to be faithful to this recommendation. Oh, no, you must never use harsh

1 measures. It is well-known that they do not correct 2 anything."

Now this is coming from the Foundress in the last century or beyond, in fact, to be accurate:

"... it is well-known they do not correct anything and they would merely make us culpable before God and man. Let this order stand forever and always, as though it were inscribed and printed everywhere, because everywhere and in all circumstances I wish it to be obeyed."

So you can get an impression -- and the congregation point to this in their statements -- of the very clear direction within the order that the hitting of anyone in their care was not acceptable.

"You must grasp this thoroughly; we have no rights over our penitents. We can neither ill-treat them nor shut them up. Our protegees have all come to us voluntarily ..."

Obviously that's at a time being written in the 1850s, '60s, '70s, '80s, when Social Services did not exist:

"... or are placed with us by their parents'
authority and we can no more chastise them than keep
them against their will. Besides harshness is no more
the spirit of our vocation than it is the Spirit of God.

Page 28 If a penitent openly rebels, if she threatens you, send 1 her away. We should only have penitents of good will. 2. We are not obliged to keep the others." 3 Then she says: 4 "Take care not to scold too much. Be serious but 5 full of kindness, especially to the new arrivals. 6 Whatever the cause of their tears, these are always 7 bitter and if you are not good and compassionate towards 8 9 them, they could succumb to despair. Make no mistake. Often on coming to us their first feeling is one of 10 dislike for the house and sometimes for the Directress 11 12 ...", 13 the word for the person who was in charge of a particular section or institution within a particular 14 15 congregational home: "... but later if they are well-treated, surrounded 16 17 with kind attention and signs of interest, they change 18 their outlook and begin to feel attraction towards the faith. Respect will follow and then affection for the 19 20 Sisters." 21 Then in the same chapter but paragraph 7, if we can 22 move through to 5233, and I want to just draw your attention to this section: 23 "Keep their belongings and their clothes in good 24

order. Our young girls take offence when this is not

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Page 29

done, although sometimes they are themselves disorder personified. In our houses everything must be in perfect order. See that your children are always clean and their clothes carefully mended. At a first glance one can tell whether there is order or not in our groups.

My dear daughters, you are bound to be mothers to your penitents. You owe them the care that a mother has for her children and here all of you are mothers. Cooks and bakers work for them and prepare their food and should do so with great attention. Let me remind you once again never to give your children cold, badly prepared meals. Use your judgment and don't make one portion of bread do for three people. If a child doesn't fancy her portion, don't serve her a plate full of reproaches! Take as your guide what you have seen at the Mother House and don't deviate from it. If you find yourself with someone who wants to do otherwise, remind her what she saw and heard here."

So you get from this early -- I appreciate it is
1992 is the document we are looking at, but these are
the words of the Foundress said to be disseminated
amongst the congregation as to the approach that they
were expected to adopt, and a number of Sisters refer
back to these passages in response to the allegations

1 that are made.

The congregation has also drawn attention to the 1943 version of the congregation's instructions manual entitled "Practical Rules for the Use of the Religious of the Good Shepherd for the Direction of the Classes". We looked at a particular portion of a page a little time ago. We don't have a complete version in the bundle as yet I believe, but we are going to resolve that so there is.

The book commences with the reproduction of a letter -- if we can bring up, please, 549 -- which dates from 24th April 1897 from the then Superioress General of the order, St. Mary of St. Marine Verger. It is evident from the part of the letter on internal page 6 that there was a book of practical rules from as early as 1897. I can't at the moment see on the page why I say that. So I will have to look at that again. I may have the wrong reference for the particular page. Yes. The letter is dated from 1897 and is referring to the fact it's the practical rules that the letter is about, which indicates, given the letter is 1897, that it has to be the practical rules it is writing about.

In the 1943 edition the Practical Rules again confirm in the chapter on entrance and departure, as we looked at, that the object is to take all who presented

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Page 31

themselves, to refuse no-one, however poor they may be -- the reference for that is at 550 -- but equally the chapter on punishments repeated the instruction to the congregation -- if we look, please, at 555 -- that -- you can see the highlighted part:

"The religious of the Good Shepherd should never forget that it is forbidden to strike the children; they should rarely give fatigue penance such as holding the arms in the form of a cross. They should never deprive them of food."

You are aware of references to those issues from previous modules, though I am not sure any of the applicants here complain of those types of behaviours, although there is reference to a particular practice of making someone stand to eat a meal in one particular location. We can see then the exhortation:

"If we be obliged to separate a child from her companions, we should never shut her up alone; solitude is a bad counsellor for a child who is not good. The point -- this point is of extreme importance; she should be given in charge to a person of confidence."

Then you can see reference to:

"Long penances are usually unprofitable; if we sometimes impose them, it would be better to profit of the first sign of good will on the part of the child to

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Page 32

remit the punishment in the whole or in part, but this should not be done in such a way that culprits might hope to obtain pardon too easily."

So bringing that together, in 1943, which is before the time of all of the applicants that we will look at during the course of this module, it is made clear again it is forbidden to strike; there should be no deprivation of food; and if they were obliged to separate a child from her companion, then she should never be shut up alone.

If I pause there to say the Panel will want to reflect on if those practices are not the subject of allegations, then that may be of relevance to the Panel in considering the issues.

Sister Eithne has said to the Inquiry on behalf of the congregation that it was the written policy of the Good Shepherd Sisters from at least 1897 onwards that there should be no corporal punishment administered by a Good Shepherd Sister against any person in their care, regardless of whether that was permitted by statutory regulation in a particular country or otherwise. Sister Eithne expressed the belief that the rule on no hitting was adhered to strictly. Obviously that's her belief as to how the Sisters would approach their work. Obviously the Panel will hear allegations of occasional instances

when it is said that was not the case.

It seems that at least at the time of this edition of the Practical Rules there is reference to utilising a system of penances. You have seen the instructions that were given so that they were not overly fatiguing and not abused.

The congregation has said to the Inquiry that the Practical Rules, given the time at which they are written, could be legitimately described as an enlightened and child-focused approach, having regard to the context of the time at which they are written, where corporate punishment was legal, authorised by statutory regulations and frequently used in schools and family homes.

The congregation has also provided the Inquiry with a book called The Handbook for Groups, which was issued by the Irish Province of the congregation in

January 1971. This is a book which may be of particular assistance to the Panel. The handbook can be found at 538 to 545. I want to look at it not in the order in which it is found in the book itself, but I am showing you the cover. You can see "Handbook for the Groups, Good Shepherd Sisters, Irish Province". If we move through to the next page, please, we can see the date of it in January 1971. It sets out what was effectively

Page 34 the management structure for those working with the 1 young people within the Irish Province of the Good 2 Shepherd Sisters. 3 4 I want to first look, please, at 541 and 542. will see the role of what's described as the Directress 5 or the Sister-in-Charge or the Superior I take that to 6 be. If we look at: 7 "The role of the Directress varies according to her 8 9 assignment. 10 She is responsible for the overall running of the groups and general administration, always keeping in 11 mind, however, the principle of subsidiarity, which 12 13 calls for sharing responsibility, trusting those with whom she works and encourage initiative. 14 15 She is responsible for the admission and discharge of girls and children." 16 17 You can see: 18 "A number of factors may have to be considered ... This will necessitate dialogue with the group mother 19 20 . . . " 21 So that's the person who would be in charge of 22 a particular section: "... and social worker. 23 On admission of girls or children she should arrange 24 25 for their assessment ...",

and then this is of particular relevance:

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"... and procure all relevant information and certificates. Case histories should be kept up-to-date and properly filed."

The congregation point to that instruction from 1971 in the absence of records to indicate that that was the approach that was expected from the Sisters who were looking after ladies and teenagers.

You then have the Group Mother and in brackets a description of residential home:

"She is responsible for the day-to-day running of the group and through her motherliness and kindness she should create a homely atmosphere which should permeate all areas of the child's life, ie living apartments, meals, choice of clothes, personal training, correction and recreation.

The needs, talents and capabilities of each child will be her concern and she will make available to the children opportunities in education and other fields of training as far as this is reasonably possible, with approval of Directress.

She will have an understanding with the Directress regarding the children's pocket money, clothes and shoes. Regarding clothes and shoes she will arrange for individuality for the older girls.

Page 36 She will attend parent-teacher meetings and any 1 other functions of the group", 2 giving the impression of outside school attendance. 3 "In collaboration with the Directress, she arranges 4 medical treatment for the children." 5 The congregation have explained that while there 6 were often qualified nurses who were Sisters on the 7 staff, generally speaking the ladies and young people 8 9 were treated by local GP practices for any medical difficulty. 10 11 Then you can see at point 6: "It is her duty to encourage external contacts which 12 13 will initiate the child into normal family living." So a very particular direction of family contact 14 15 such as it could be being maintained. "She should be observant of the needs of her group 16 17 and should make timely representation of them when necessary." 18 Then you have a different section of the Group 19 Mother dealing with the adult centre, which was to be of 20 21 a more flexible structure than was envisaged in the 22 residential home that might apply to children. Now given some of the services that we will look at 23 24 and the institutions don't always neatly fit into these 25 two categories, but it provides an indication of the

approach that was expected from the Sisters of the congregation who were working with ladies and young girls.

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You then have a section on the social worker, who was exhorted to:

"... work in close collaboration with the Superior and with the different sections of the house and maintain liaison with statutory and voluntary welfare bodies. She should assess the needs of the area in which she is situated and explore ways of meeting these needs. The social worker should try to coordinate our various services and make them known to other social workers.

She should see the case histories are kept up-to-date."

So it was the Directress' role to keep them up-to-date, but the social worker was to ensure that was the case:

"If necessary, she should keep contact with the girls and their employers when the girls have left us. Contact with the families of our children and girls may be also essential."

I am not clear at this point whether there were particular roles of social worker in the three sites that we are going to look at, and that's maybe something

Page 38

that Mr Fee and I can have a look at as to whether there was anyone given that particular task.

The handbook placed a strong emphasis on team work and what's meant by that is if we look at 544, please, and I am not going to spend time looking at all of that now, but I am putting it on the screen so the Panel can see it, but at the bottom of internal page 7 close collaboration is encouraged between those operating similar services throughout the Irish Province of the congregation. You can see that discussion was not necessarily to be limited to the congregation itself and discussion could take place with other religious or social groups interested in similar work. So the approach was not one, according at least to the handbook, of separation from others.

A set of guidelines found at the front of the handbook, if we can look, please, at 540, required regular meetings. This is 1971 we are looking at, and you can see that weekly staff meetings were required for those working with children and fortnightly for those working with girls. You can see what was to be discussed, which included the sharing of information. Everyone was to be made aware also of key events and also a desire to keep up-to-date with current trends.

So again the congregation points to that handbook

from 1971 as displaying the forward thinking and child-centred approach to the care that was provided.

I want to say something briefly about discipline and then perhaps if we take a short break, Chairman, if that's acceptable.

The congregation's detailed position on discipline can be found in the general Belfast statement by way of example if we look, please, at 405 and 406.

"There was and is a strict written policy in the congregation which explicitly states that a Sister shall not strike a child."

Reference is made to the extract from the Conferences Book that we have looked at. Reference is then made to:

"The use of the word 'children' is a translation from the French text and was an affectionate term used by adults to refer to both children and other adults. Therefore the use of the term 'children' in this document is understood to refer to all of the congregation's protegees, that is, anyone in their care."

I pause there to say when we look at many of the Departmental or government documents, we will see the same. It does not appear just to have been a French practice. Quite often reference to "girls" did not

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Page 40

necessarily delineate those who were under 18 and in many instances when Children's Inspectors are writing, they refer to there being "fifty girls in the premises, only five of whom were under 18". So it is not simply a French policy, as we will come to see.

Reference is made to the Practical Rules and a slightly different translation of the directions is set out in the statement, but if we scroll down a little further, please, on to the next page, that rule which would have been enforced throughout the Irish Province:

"The 1897 Practical Rules document refers to the following as forms of permitted punishments.

A look of disapproval: 'A means which I found effective to make them understand when they had done wrong was to look at them severely and several afterwards told me they would have preferred the greatest punishment to this look of disapproval'.

Brief separation from her companions: 'If we be obliged to separate a child ... we should never shut them up' ..."

We have looked at the original words for that.

So the point that I want to draw your attention to what Sister Eithne is saying to the Inquiry and asking the Inquiry to consider as one hears the evidence over the coming days is this ethos was so part of what's

Page 41

described as the charism or imbued in the culture of the congregation that any breach of the practical rules would have been a very serious divergence from the congregation's commitment to those in their care.

So I think the point that's being made to the Panel is not just the person is making a decision to strike someone, but they were doing that against the ethos and culture that specifically prohibited it, which was part of their raison d'etre.

Just by way of illustration the Department of Health file 19329 of 1976, which can be found at 6941, deals with quarterly returns in respect of corporal punishment between what appears to be 1976 and 1979, and again we don't have the quarterly returns files going back for all of the locations across all of the period, but it has regular quarterly nil returns provided by the congregation in Belfast in respect, for instance, of the Adolescent Centre that was then operating.

In the midst of them, if we just look, please, at 6963, is a letter of 7th May 1979 from the then Superior, Sister SR 280 stating that cccorporal punishment was forbidden in the hostel and no member of staff was allowed to administer it.

Now there are various tables in the file. If we look, just, at 6942 as an example, which show -- lists

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Page 42

who was providing quarterly returns, in fairness it looks like there were lots of places not providing quarterly returns, including the convents in Newry and Derry, but the Belfast community was regularly providing nil returns in the period that's in the file. The Inquiry will obviously hear allegations in breach of that policy and directive, and I have indicated those are not accepted by the congregation.

The Inquiry will also hear allegations of disciplinary practices in operation at certain times in certain homes. While they don't involve the hitting of children, they may be considered to be humiliating in character and may constitute emotional abuse.

In Derry, for instance, there is discussion of a black book policy of recording misbehaviour and then at a meeting at a later point someone's misdemeanours were read and they had to take particular action on foot of it. One nun has said to the Inquiry she did not regard that as an appropriate practice and it appears to have come to an end when she became Sister-in-Charge.

Equally in the same location reference is made to a punishment of having to stand to eat a meal and the nuns have confirmed who were in that location that that is something that did occur during a certain period.

So there are practices of that kind that the Panel

- will hear about and consider over the coming days.
- 2 Before I move on to look at the legislative context
- 3 perhaps this is an appropriate point to take a short
- 4 break.
- 5 CHAIRMAN: Yes. We will rise for a few minutes.
- 6 (11.30 am)
- 7 (Short break)
- 8 (11.40 am)
- 9 CHAIRMAN: Now, ladies and gentlemen, can I just take this
- opportunity to remind or perhaps to explain to those who
- are here for the first time there will be occasions I am
- sure later today and certainly on subsequent days when
- for convenience those who have been given designations
- will be referred to by their proper name, whatever it
- may be, because with so many designations it is simply
- impractical for everyone to follow. However, those
- 17 names must not be used outside the Inquiry chamber in
- any way and the documents which go up on the screen
- will, of course, subsequently, if necessary, be redacted
- so that their names do not appear. That's really to
- 21 reassure those who are not familiar with the way our
- 22 practice is working that it is not that we are ignoring
- 23 what we purport to do. It is simply that it is
- a practical measure that we have to adopt.
- Now, Mr Aiken.

MR AIKEN: Chairman, Members of the Panel, before I begin to 1 look at the individual locations under investigation 2 I want to briefly deal with the legislative context. 3 I mentioned that at the time the applicants resided in 4 the various institutions across the three sites they 5 were registered as voluntary children's homes. 6 Panel are now long familiar with the consequences and 7 effect of voluntary home registration, but for the 8 9 behalf of the congregation, who are before the Inquiry 10 for the first time, and because our last module had us again looking at training schools, I am going to briefly 11 highlight the key elements of the legislative scheme. 12

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The fact of registration meant that the voluntary home was subject to the requirements of the Children & Young Persons Act (Northern Ireland) 1950 and The Children & Young Persons (Voluntary Home) Regulations (Northern Ireland) 1952. The successor to that legislation but virtually identical to it was the Children and Young Persons Act (Northern Ireland) 1968 and the Children and Young Persons (Voluntary Home) Regulations (Northern Ireland) 1975.

I merely highlight the main elements of the regulatory regime at this point. The administering authority was a concept in the regulations as the person or persons carrying on the voluntary home. That's

Page 45

regulation 2. The administering authority of the voluntary home had a mandatory obligation to ensure that each home in its charge was conducted in such a manner and on such principles as would further the well-being of the children in the home. That's regulation 4(1).

The congregation has accepted it was the administering authority for the purposes of the regulations in the various sites where voluntary homes were registered.

Then, as the Panel are long familiar with, regulation 4(2) of the regulations, the administering authority had a mandatory obligation to ensure that each home was visited at least once each month by a person whose obligation was to satisfy themselves as to whether the home was being conducted in the interests of the well-being of the children.

"The visit shall" -- so again mandatory -- "be recorded in the events of importance log",

and the visitor would then report to the administering authority upon the monthly visit.

The congregation have acknowledged that prior to 1985 there does not appear to be any evidence that this regulation was being complied with in respect of any of the homes that we are going to look at. There equally does not appear to be any evidence of the Ministry of

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Page 46

Home Affairs or The Department of Health & Social Services based on what documentation is available drawing attention to the non-compliance, at least prior to 1984.

When in 1984 the Social Work Advisory Group inspected the Marianville Mother and Baby Home in Belfast, itself a voluntary children's home -- and if we look, please, at 6408, please -- their request for the voluntary visitor records -- and you will recall, Members of the Panel, this is part of the very significant inspection cycle that began post-Kincora in 1980 -- and if we just scroll down to 8.2, please, so we can see it on the screen, the SWAG inspectors sought the production of the voluntary visitor records and there was nothing produced to them, and they record then their discussion with the Sister-in-Charge, who indicated according to the report in any event that in the past the order had not made formal arrangements for regulation 4(2) of the voluntary regulations to be complied with, although I want to show you the last sentence of paragraph 8.2, which perhaps illustrates at least how the inspectors writing the report, which in this case was Mr Chambers and Mr Walker, considered that the statutory requirement could be met. So reference is made to:

Page 47

"Since [a particular] Sister within the Order already visits Marianville frequently, it is suggested ..." -- I think she was, but I will check this, perhaps the Provincial -- "... visits Marianville frequently, it is suggested that if she makes minor alterations to her routine and submits brief reports to the Sister Provincial in Dublin, the requirements would be satisfied."

So that gives you some idea of how certainly the SWAG inspectors in 1984 felt that this obligation could be met by a Sister who was otherwise I think already visiting on a frequent basis and reporting back.

Now it seems from a later report in 1985 that efforts were made on foot of this to comply with what the inspectors had suggested. If we can look, please, at 5434, paragraph 4.1. That's certainly not it. So we will have to come back to that reference, Members of the Panel, as to how that has come about. If we just take that off the screen, please.

The inspectors in 1985, having looked at what was being done, then wanted further work to be done to meet the requirements which are set out in paragraph 4.1 of the 1985 report. I will get you the correct reference for that. Something has gone awry.

Going back to the '52 regulations and later the '75

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Page 48

regulations, the control or punishment was to be conducted in accordance with regulation 13, which contained a mandatory obligation to avoid corporal punishment as far as possible. I have already drawn the Panel's attention to the clear congregational policy of no corporal punishment.

The schedule to the '52 regulations and schedule 2 to the '75 regulations set out the records that were to be kept by the administering authority running a voluntary children's home. This included an obligation to keep an events of importance record Records in that form are not available. they were kept in that form in accordance with the schedule is not necessarily clear certainly from what inspection reports are available, nor do I believe are any of the Sisters who are giving evidence or have given evidence in statement form saying that these particular records were kept in this particular form, but the congregation have produced relevant extracts from their annals, which at least are a record of congregational life. Whether that's precisely what was envisaged by the regulation is perhaps different, but the -- in any event if there were other records of the type required by the schedule or schedule 2 from '75 onwards, they are not available at this remove.

Page 49

The legislative scheme also required that the Ministry of Home Affairs and post-1973 the Department of Health & Social Services had a power, but not a duty, to inspect a voluntary home. As I have said, we unfortunately have patchy evidence of inspections taking place of the institutions in each location and some other secondary evidence of inspections that took place, but for which we do not have the actual inspection report. The system appears to have been broadly similar to that that we have seen in previous modules in it looks like there were an annual visit from the Children's Inspectors taking place.

The last point I want to make about the particular legislative scheme in summary is that the Ministry of Home Affairs and post-1973 The Department of Health & Social Services held the power to register and deregister voluntary homes. It is a point that I will make reference to again in respect of one of the homes in due course. As you know, it is not a power that appears to have been exercised during the terms of reference of the Inquiry.

I am also going to draw the Panel's attention to another legislative scheme that will be of more particular relevance in this module than it may have been in others. Section 33 of the Education Act

Page 50

(Northern Ireland) 1947, which itself was in force from 1st April 1948, according to section 118 of the '47 Act, meant the compulsory school age was raised to be until you attained the age of 15. However, the implementation of the legislative change appears to have been deferred on a number of occasions ultimately for a decade until 1957. In any event the applicants we will be dealing with all attained the age of 14 and 15 after 1957. The reference to the school leaving age will be important when you consider what the applicants say they were doing in some of the institutions that we are going to look at.

That school leaving age of essentially 14 remained the position until Article 36 of the Education & Libraries (Northern Ireland) Order 1972, which from 1st September 1972 increased the compulsory school age to until you attained the age of 16. So up to the end of your 15th year there was a compulsory school age.

I also want to mention the issue of the employment of children. As the Panel are aware, a number of the applicants claim to have been made work in the laundries operated by the congregation. At least in Part 3 of the Children and Young Persons Act (Northern Ireland) 1968 section 37 prohibited a child from being employed so long as they were two years under compulsory school age,

Page 51

so that would have been 13, or if over 13, during school hours on a day when they were supposed to be attending school. While a child under the '68 Act was normally defined as someone under 14, for the purposes of Part 3, where these rules about employment can be found, section 47 defined a child as a person who had not attained the upper limit of school age.

Now I indicated that the '72 Order, Education & Libraries Order, increased compulsory school age to 16 or effectively when you attained 16. The age limits for employment were specifically not altered by that change. So the effect of these provisions mean that someone or appear to mean that someone over 15 could work in, for instance, a laundry, and for those between 13 and 15 they could work in potentially a laundry as long as it was not during school hours when they are supposed to be at school. Some further work is going to have to be done to understand the position prior to the 1968 Act, The Children and Young Persons Act (Northern Ireland) 1968, which set out those requirements.

I want to say something briefly about finance.

Finance would not appear to have been a major issue in the operation of the homes in question. In saying that,

I am not indicating that there would not have been general times of difficulty and hardship financially

Page 52

through the years, but what I am indicating is that this difficulty would have been in keeping with general trends in the country as opposed to indicating that the congregation by reason of finance was in a different position from society at large and unable because of finance to provide satisfactory care. That's not the impression that comes out of the papers, and we will see some of that as we go. There is evidence in the government files of the maintenance charges levied by the congregation for the various locations and these charges increasing over the years. I have not seen any document suggesting any challenge to a proposed maintenance charge increase that was being made over time by the congregation.

In relation to congregational finance, each local house would be required to obtain written permission from the Province Leader to incur expenditure over a set limit. Certain transactions then again had to be approved by the Superior General. Documents provided to the Inquiry by the congregation indicate that when it came to issues of capital expenditure, the relevant Superior of the community would send a request to the Mother Provincial for permission to spend the money and examples of that have been provided by the congregation.

Page 53

in 1974 to the government for the provision of a youth club on the Ormeau Road site, which would then be grant-aided in its construction. Permission was sought for that. Equally, permission to spend the money on the 1975 hostel renovation that I will be telling you about in due course in Derry was sought. When it came to installing a lift, for instance, in St. Mary's, Derry in 1978, which was going to be 50% grant-aided, permission was again sought from the Province Leader. For instance, treating dry rot in the St. Mary's Centre in Belfast in 1988, the request goes down to the Province Leader to approve the expenditure, and there are many more examples like that.

More substantial decisions, as I said, would be dealt with by the Superior General and her general administration, as evidenced by, for instance, a document produced by the congregation that indicates in 1976 approval to transfer the convent chapel to the Holy Rosary parish involved obtaining the Superior General's permission.

Before I begin looking at Good Shepherd, Belfast,
I want to draw attention to a specific issue that's
perhaps unique to the institutions under investigation
and adds a layer of complexity that all of us have had
to unravel. I have said already that the Good Shepherd

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communities in Belfast, Derry and Newry were multi-faceted in that a number of services would be provided on the same site and sometimes, but not always, from different buildings. We will see when we look at each location what happened over the registration. will perhaps be better understood if we look at a handwritten memo. If we can bring up on the screen, please, 6876, this is a handwritten memo from Kathleen Forrest, someone well-known to the Inquiry in terms of papers that we have looked at. She was a Children's Inspector in the Ministry of Home Affairs and later the Department, SWAG. This is a memo that's ultimately of 21st December 1955. It was found on a Ministry of Home Affairs file TC119, which dealt with registrations. She is seeking guidance in the memo and she is identifying particular areas of issues for assistance.

You can see in the third paragraph down:

"Good Shepherd Homes. Derry and Newry Good
Shepherds have registered. They have a few girls under
18 (ie 16 and 17 year olds) but the majority of their
residents are older girls and women ... and their
purpose is to provide a training home for girls and
women who need information."

I presume that means training.

"If they weren't registered as voluntary homes,

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Page 55
         could Welfare Authorities send children (under 18 years
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         old) for training under section 96?"
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             So she's posing the question, "If we don't register
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         them, does that mean Welfare Authorities can't then send
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         children?" She said then:
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             "Belfast Good Shepherd is not registered, although
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         they take the same type of case, and have more because
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         they have a higher population. A part of their premises
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         is, as you know, given over to younger girls and is
         registered as a voluntary home, The Sacred Heart Home."
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             We will see in due course that the registration gets
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         expanded to cover beyond The Sacred Heart Home:
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             "A girl of 16 or 17 might be admitted to either part
         of the home (indeed to the Mothers and Babies Unit at
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         Marianville) depending on the circumstances of the case.
         Broadly speaking, Sacred Heart is for preservation, Good
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         Shepherd for information."
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     CHAIRMAN: "... reformation ..."
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     MR LANE: "... prevention ..."
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     MR AIKEN: "... prevention, Good Shepherd ..."
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     CHAIRMAN: "Broadly speaking, Sacred Heart is for
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         prevention, Good Shepherd for reformation."
     MR AIKEN: You can see:
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             "Belfast, Derry and Newry Good Shepherd also take
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         cases from the Special Care Service. All have been
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approved by the Ministry of Health under the Welfare
Services Act."

You can see then the reference:

"Their laundries are inspected by the Ministry of Labour. There may be other homes in this -- of this type that we don't know about."

So Kathleen Forrest is identifying some of the particular issues that are going to come up as you consider the various institutions that were operated across the three different sites.

If we scroll down a little further, please, on to the next page, she gives us some other examples, but if we scroll down a little further, we can see she signs off on it, but then I think another section is added on the next page, if we scroll down a little further. Yes. So a series of questions are being raised about different types of institutions who might, even though their character is not on its face a standard or ordinary or normal voluntary children's home, would they fall to be registered or not, and the Good Shepherd facilities form part of that.

Essentially the approach of the Ministry continues to be something that's summarised in a letter that predated this document. It is the registration of 7th April 1950. If we look, please, at 7089. Just

1 maximise that for me, if we can, please.

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"With reference to Miss Macmillan's letter, it appears to the Ministry that if poor children or children otherwise in need of help under the age of 18 are accommodated in the Good Shepherd home, registration under Part 6 of the Children and Young Persons Act (Northern Ireland) 1950 would by essential."

When we come to look at St. Mary's, for instance, which is that institution that Kathleen Forrest was referring back to that takes 16 and 17 year olds, we will see the outcome of her memo about it was it too would be registered and would be referred to as the Good Shepherd Home as and from 1956.

So one would end up with the scenario that each of the services, including mother and baby homes, where someone under 18 would come to reside would fall to be registered as a voluntary home, even though they did not fall neatly into the category of a standard voluntary children's home. I hope that makes sense.

I want to turn now to look at the three different locations, Belfast, Derry and Newry, where the congregation operated institutions that the Inquiry is looking at within its terms of reference.

I am going to first look at Belfast, which is spoken about by five applicants as well as two former

Page 58

residents, as I indicated, who provided positive statements about their time in the care of the Good Shepherd Sisters and as well, if I have got this correct, as three nuns and, as the Chairman said, any names I use will not be repeated beyond the chamber in accordance with our orders, but those three nuns are Sister SR 282, SR295 and Sister SR 283

So when you come to look at the response statements, their focus is on Belfast, although I think Sister SR 283 also speaks about Derry, when she spent a short period there.

The congregation have provided a detailed statement about their work in Belfast, which can be found at GSC377 to 412, with exhibits from 413 to 451, although what I am about to say I do so from material drawn from all sources available to the Inquiry in addition to those statements.

The congregation ultimately was based on a substantial site, which may been eight acres, at the top of the Ormeau Road in Belfast, but I want to say just a little about how that came about so the extent of the congregation's operations and ministry can be given some context.

It appears that in 1860 the Sisters of Mercy, whose main work was teaching, began a laundry at Bankmore

Page 59

House to provide work for a small number of women. That was adjacent to the Lagan River in Belfast. Due to their main focus being teaching, the Sisters of Mercy were not able to devote sufficient time to the Bankmore venture, and the then Bishop of Down & Connor, Dr Dorian, wrote to the Good Shepherd Sisters at their Irish Province's novitiate in Limerick, asking the congregation to send Sisters to Belfast to relieve the Sisters of Mercy and operate the Bankmore facility. As a result the Order first came to Belfast to what was then Bankmore House in May 1867.

In October 1869 new premises were acquired at Ballynafeigh at the top of the Ormeau Road in Belfast, which included the laundry facility. The purpose of the laundry was said to provide income for the running of the facilities and a way of offering work training for those in the care of the congregation.

I just pause in terms of context to say to Members of the Panel you will perhaps recall we saw in the St. Joseph's, Middletown Training School module a government inspector querying at one point why laundry was being sent out or contracted out when laundry and operating a laundry provide a useful source of training for employment or future employment for the trainees.

It appears that the bishop of the diocese purchased

Page 60

the eight acre site at the top of the Ormeau Road and the Sisters had consequent use of the property rent-free. The reference for that can be found at 5015.

By 1886 a new convent had been constructed on the site and by 1897 a new house was built for what at that time was said to be approximately 100 girls who were being looked after by the congregation. The term "girls", as we will come to see, as I have mentioned, should, however, not necessarily be construed as relating to females under 18.

A document from April 1901, which you will find at 5026, reveals the community of the Good Shepherd fundraising to defray the cost of enlarging what was described as their home for penitents as well as the provision of a night refuge for discharged female prisoners. So you start to see more than one service being provided to meet the need as it was seen by the congregation in conjunction with the bishop of the diocese.

In 1905 the typed history of the site records the Sisters' view of the need to acquire a piece of property adjacent to their site to keep it out of the hands of someone they saw as undesirable. I am not going to bring that up. I will let you have a look at perhaps the terminology of its time that's referred to.

Page 61

A new convent was constructed by 1911, by which time there were 26 Sisters now living in Belfast, and from the typed history it seems that 1911 may have also seen the residential accommodation referred ultimately to as The Sacred Heart Home for what was described as friendless children being started.

A new chapel opened on the site in 1920, and if we look at 5009, please, it appears that on 29th June 1950 the regulator of voluntary homes, the Ministry of Home Affairs, registered The Sacred Heart Home at the Good Shepherd Convent as a voluntary children's home. So you can see at item number 3 -- 4 I think on the page, if not 14:

"Sacred Heart Home, Good Shepherd Convent, Ormeau Road, Belfast, 29th June 1950."

You can then see the reference on the right-hand side to something that I will come back to, which is on 7th May 1956, so post Ms Forrest's note about registration issues, it was re-registered as The Sacred Heart Children's Home, The Good Shepherd Girls' Home and Marianville Home for Mothers and Babies. So three different entities.

The history of the Sisters in Belfast records that an identified need for a home for unmarried mothers was met by permission to convert World War II air raid

shelters with the addition of some Nissan huts. It saw

the outreach opened first in 1950 known as Marianville.

A new building would later replace it. According to the

history The Mother and Babies Home, Marianville, was

5 entirely separated from the other community commitments

on the site, which would ensure complete privacy for

7 those who were pregnant.

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In 1951 St. Euphrasia's Youth Club was started on the site for ex-residents of the congregation's what was described -- and this term perhaps covers The Good Shepherd Girls' Home or St. Mary's -- the Re-education Centre. That's how it was termed in many of the documents. The youth club would appear to have also been known as St. Mary's Youth Club. I will say a little bit about that at a later date.

It should I trust already be apparent there were a number of different facilities and services provided on the one site. They changed over the years and often were in different buildings. The facilities included a convent, the church, the St. Mary's residential accommodation and laundry, which included older teenagers at times and may also have been and probably was known for registration purposes as The Good Shepherd Girls' Home. The Sacred Heart Children's Home, which took younger children from 2 up to 16 according to the

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records, operated between 1922 and 1962. So we saw its registration in 1950 and then it stops operating in 1962. Subsequently in The Sacred Heart building an Adolescent Centre operates between 1970 and 1982.

So if I can just pause there to say we have got The Sacred Heart Children's Home, which is perhaps a more standard home for young children in the way that we have seen in other modules. It is operating until 1962. Between 1962 and 1970 the St. Mary's facility, Re-education Centre, Good Shepherd Girls' Home for registration purposes it seems, accepted older teenagers along with the older ladies, and that was where the laundry facility was based, and then between 1970 -- so that -- St. Mary's is functioning 1962 to 1970 -thereafter the teenagers appear to be accommodated in what's described -- using the Sacred Heart building that's no longer an ordinary children's home. Adolescent Centre operates between 1970 and 1982. Hopefully that snapshot allows greater understanding of what's happening.

Also on the site is a building known as the Rose
Hostel, which was for older girls transitioning to
independent living facility and it operated between 1967
and 1975. It was later a women's refuge from domestic
violence. Now I can't see on any of the registration

Page 64

documents it being referred to as a registered children's home. Whether it was regarded as being encapsulated within the Good Shepherd Girls' Home, but in any event the one person who speaks about it, you will see that she is placed there. She is under the supervision of the Welfare Authorities at the time she is there. So it is something perhaps we can look at a little further.

Also on the site then, as I said, Marianville Mother and Baby Home between 1950 and it had a replacement building in the '60s and continued there until 1990, and on the site was also the St. Mary Euphrasia Youth Club. In later years the diocese would also have some of its administration based there, including, I think The Family -- The Catholic Family Welfare Society.

The Congregational Superiors in Belfast, if we can just look at 383, please, who would have had ultimate local responsibility -- so this is a page you will be able to come back to over and over again, Members of the Panel, when you are looking at the evidence of the five people who relate to Belfast -- if we just scroll down, please, we can see -- just scroll down a little -- that's great -- thank you -- you can see the Superiors in Belfast for the years that most of the witnesses relate to, '50s, '60s, '70s.

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If we look at 415, we can see what I hope will be of assistance, a map of the Good Shepherd complex. It may be between Mr Fee and I we can work up a marked plan which will further assist with understanding the layout and what operated in what place at different times, but we have this map, and we can see that the Good Shepherd community is at the top of the Ormeau Road. We can see the convent nearest the junction with the Ormeau Road and the Ravenhill Road, as with the chapel, which is alongside the Ormeau Road, and you can see then, if we are looking at the right-hand side of the map, the proximity of the complex to Nazareth House, which is across the road. If we take again the Good Shepherd Convent more towards the bottom right corner as our reference, you can see to the left of it then The Sacred Heart Home, which then would become after an eight-year gap of only St. Mary's on the site the Adolescent Centre.

I am going to pause there to show you if we look at a photograph, please, at 5049, it will let you see the convent and The Sacred Heart Home. My understanding is the convent is to the right and the Sacred Heart Home is to the left, which would be in keeping with the layout on the map. If we go back to 5047, actually we might have a bigger version of this that's easier to see. If

Page 66 we can rotate that, please. Yes. So if we -- we have 1 moved as far as the Sacred Heart Home, which is in the 2 centre lower part. You can see then above that the 3 reference to the Magdalene Home, which I take to be 4 St. Mary's effectively, the hostel for -- the 5 residential home for elderly ladies and ladies and 6 teenagers certainly during that period '62 to '70. 7 Ultimately it would in later years be effectively only 8 9 for adults after the laundry closed. Then to the left --10 Can I ask, Mr Aiken, the handwritten annotations 11 we see at various parts of this plan, are they 12 contemporary on that document or has someone written 13 these for the purposes of the Inquiry? 14 15 MR AIKEN: If you leave that with me, Chairman, I will have some discussion with Mr Fee as to whether it is possible 16 17 to date those references and/or in any event try to produce a document that perhaps clarifies this all even 18 19 more. Well, it is very useful, because it identifies 20 CHAIRMAN: the distinct locations within a much greater campus, but 21 22 it is really therefore to ascertain how reliable they are in terms of either recollection or contemporary 23 24 notes. 25 MR AIKEN: Yes. If I take that up and I will come back to

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If we are at the Magdalene Home, looking to the south-west of that, you can then see the reference to The Roseville Hostel, which is marked on. You can see a perpendicular, as it were, to the page handwritten indication of The Roseville Hostel. One witness speaks about her time there.

Then to the very far left you can see the

Marianville -- what's described on the map as Unwed

Mothers' Home. That was certainly the older language

that was used to describe this home, which may mean the

annotation is either written by someone of that era or

the annotation is of an older date, because it became

later known as the Mother and Baby Home. So you can see

it's in a different part of the complex and said, as

I indicated, to have been separate.

17 If you are content if we move away from the map just now, there is a photograph that was in a PRONI file of 18 the convent. 6940, if we look at that, please, this 19 just gives another impression of it and The Sacred Heart 20 Home. It is obviously of an earlier date, because you 21 22 can see there is much grass available round the complex, but it is a piece of work Mr Fee and I can do to see can 23 we assist with identifying what, where and when and 24 25 whether in picture form we can bring greater definition

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I want to first briefly look at the Sacred Heart Children's Home, because I hope you will work with me to get a proper understanding of what exactly is going on and why on the site one has to understand all of the bits that feed into it. The congregation have said that The Sacred Heart Children's Home, which ultimately would operate or did operate more as a typical children's home that we have looked at from the voluntary sector, it said it was established in 1922. I mentioned earlier there is reference to a children's home from as early as 1911, but if 1922 is the correct date, shortly after the formation of Northern Ireland in -- and it was housed in what was the original convent building built in 1882. We can see what it looked like. Then there's a replacement convent and the children's home effectively is taking place in the old convent.

After the 1958 -- sorry -- after the 1950 Act, The Children and Young Persons Act (Northern Ireland) 1950, we have seen that The Sacred Heart Home was registered as a voluntary children's home by the regulator. The reference for that is at 5009.

If we can look at, please, 5002, in Kathleen

Forrest's memo, which the Panel have now seen many times

for different purposes, of the 28th April 1953

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Page 69

Ms Forrest is giving her summary of her impressions of the different voluntary children's homes then operating in Northern Ireland, and she said this about the children's home:

"Operated by the Good Shepherd Sisters and known as The Sacred Heart Home."

So we are talking about that particular building we have just looked at. We are talking about a typical children's home that was catering for children from as young as two years of age up and it is said that home operated until 1962. So that's the context of what we are looking at on the screen now:

"Good material conditions. Could perhaps do with more play equipment, but would I think buy anything suggested to them. Have singing, elocution, dancing classes and girls go out to ordinary schools and to do shopping for home. Not short of money I think."

So that's the impression that Ms Forrest formed in 1953 when writing her summary note, having done a review of all of the places that were registered. In fairness to the congregation and what's said of its facilities and operation you will note the contrast in this document with the views expressed by Ms Forrest about the Nazareth homes, one of which was just across the road from the Good Shepherd facilities in Belfast. If

Page 70

we scroll down, Members of the Panel, you will recall

Ms Forrest -- just move on to the next page, please -expressing particularly strong views about what she

found when she visited the various Nazareth homes in
contrast to the language that she was using towards the

Good Shepherd Home.

Another point that is evidenced here is this is the regulator, the inspectors carrying out inspections, and we know that by 20th April 1953 there was also the intention to carry out medical inspections of the voluntary homes by the Ministry of Health alongside the Children's Inspectors. You have seen in earlier modules the work of Dr Simpson going in conjunction with the Children's Inspector and then a joint report being produced. There's a reference to that intention being expressed from 1953 at 5004.

If we look at 5005, please, we can see that in the 1950s -- it is not possible to see a date for this document -- but you can see The Sacred Heart Home, Ormeau Road, Belfast, 33 girls of all ages. So again just looking at the contrast on the screen, you can see at the time this document is being written the Nazareth homes are talking about 280, 214. So The Sacred Heart Home in the more typical voluntary children's home category is of a much smaller form.

Page 71 Now if we can put back on the screen, please, 5009 1 and, as I have indicated, from --2 CHAIRMAN: Just before we leave that --3 MR AIKEN: Go back to 5005 for a moment, please. 4 CHAIRMAN: -- may we take it that the reference there to "33 5 girls of all ages" would not be affected by the omnibus 6 term that's used elsewhere of "girls"? So we are 7 looking at 33 children who presumably fall within our 8 9 terms of reference at that time there. MR AIKEN: Yes. This document appears to be all about the 10 standard of voluntary children's homes, if I can put it 11 in that way, and the impression from the flow of 12 13 material in and around this part is we are talking about children, as it were, under 18 within that term within 14 15 the Children & Young Persons Act 1950. CHAIRMAN: That would certainly seem to be the case from the 16 inclusion in this list of other homes that we have 17 either looked at or heard about where the children are 18 definitely in that category. 19 MR AIKEN: Yes. It appears to date from this early period 20 of the Ministry establishing who is providing what, who 21 is registered, who is in it and it is then in 1955 that 22 we have looked at that memo from Ms Forrest which looks 23

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at the different services within Good Shepherd amongst

other places and draws the distinctions towards the

1 older teenagers.

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If we put back on the screen, please, 5009, which is the registration record, and we look again at the right-hand side of the page for the Sacred Heart Home, Good Shepherd, you can see that on 7th May 1956, so in the year following Ms Forrest's memo where consideration is given to these issues, a re-registration takes place, which appears on the face of it to break the voluntary children's home registration into three parts. You have the Sacred Heart Children's Home, which, as I have said, stops operating in 1962, because it is not seen to be a need by the Sisters after that point, The Good Shepherd Girls' Home, which -- I am not sure whether there is any document that's going to allow us to be entirely clear about this, and perhaps each of the core participants can form and express their view about it, but I take that to refer to the St. Mary's facility, as I am going to call it, which is that older residential accommodation that would include women and older teenage girls and occasionally some younger teenagers between 1962 and 1970, and the registration for it, as it were, was met by this term "The Good Shepherd Girls' Home", which was within or was the St. Mary's facility. the third part of the registration is for the Marianville Mother and Baby Homes.

Page 73

If we look at a letter, please, at 6870, this is a letter the Ministry of Home Affairs wrote on 8th May 1956:

"I am directed by the Minister of Home Affairs to inform that you a portion of the Good Shepherd Convent comprising The Sacred Heart Children's Home, The Good Shepherd Girls' Home and The Marianville Home for Mothers and Babies has been registered as a voluntary home in accordance with the provisions of section 99 of the Children & Young Persons Act ..."

If you recall, the memo from Ms Forrest effectively identified three different services: the traditional children's home, which was -- we were talking about the word "reformation" or "information"; the second facility was where teenagers of 16 to 18 could go for training; and then the third part was the Marianville Mother and Baby Home. That's the basis that I suggest at this point that it is the St. Mary's facility, which included the laundry, which had residential accommodation for women who were over 18 as well as teenagers of 16 to 18 is what's being referred to here as "The Good Shepherd Girls' Home".

If there were other documents that are subsequent to Ms Forrest's memo which make that clear I haven't been able to find them. Whether Mr Maginess and others can

Page 74

find them and assist further with that we will see, but that's doing the best I can to explain what seems to have taken place.

Now we can see from a summary of annual statistical returns, if we bring on to the screen, please, 7052, compiled by the Ministry of Home Affairs, and you have seen this type of document at various points in our various modules, but you can see on the left-hand side of the screen "Sacred Heart Home, Belfast". You can see "Child places: 33", which accords with the document that we looked at that said 33 places. You can see in 1953 there were 30; in 1954, 29; 1955, 28; 1956, 23. So in comparison to some of the other homes that we have looked at you can see the contrast in size. It is that facility that Ms Forrest's memo of impressions appears to relate to. I am not going to bring it up on the screen, but at 7049 we get the 1957 figure, which is 24 girls in Sacred Heart.

Now I should say that's more girls than the corporate memory of the congregation at this remove could recall, as recorded in GSC390 at 6.5.1. The witness talked about recalling up to 14 children, but as part of the congregation's response statements Sister

SR 283 who worked in The Sacred Heart Home

between 1960 and 1962, so the last two years of its

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operation, has said to the Inquiry the home took children between the ages of 2 and 16 and the reference for that is at 304 and 5, paragraphs 6 and 7.

The congregation have provided a list of the Sisters who were in charge of it during its operation at 383 and 384. As I said, it closed in 1962.

Now if we go back to the registration record, please, at 5009, you can see the effect -- what you may consider to be the effect of the closure of the typical children's home on the site, because you can see the Good Shepherd Home and The Sacred Heart Home amalgamated 15th May 1963. So what you have now got are two different facilities. Effectively there is no letters to explain this unfortunately that I have been able to find, but you have got The Marianville Mother and Baby Home that was registered as part of the '56 registration that was three parts. You now have in '63 parts 1 and 2, The Sacred Heart Home and The Good Shepherd Girls' Home, which I take to be St. Mary's, now coming together, as it were, and there's now a registration that covers two different facilities, the Mother and Baby Home and what would be the St. Mary's residential accommodation with laundry facilities that between 1962 and 1970 operates, and three of the applicants to the Inquiry speak about their time in St. Mary's and are

between that period of '62 and '70.

Post-1970 a specific Adolescent Centre is opened. There is one applicant who talks about it. There is nothing formally on the record doing anything with the registration of it, as I have said, but it appears simply that unit was carried on until 1982, and you can see then the registration is cancelled in March '83 and only the Marianville Mother and Baby Unit continues thereafter. Now I will say something in a slightly different way a number of times about this as we go so that the entire picture is properly set out.

So the effect of that change in 1963 you may consider is likely to have meant that the certificate continued to cover the St. Mary's facility where women and older teenage girls would reside. As I said, three applicants speak of that facility.

However, just finishing off The Sacred Heart Home
I want to say the following. There are no complaints
made to the Inquiry about The Sacred Heart Children's
Home, nor have any complaints been made to the police
that have been brought to the Inquiry's attention, and
the congregation has said it is not aware of any
complaints about its operation. Unfortunately there is
no other inspection material available in respect of it
beyond that which I have shown you, but it has been

necessary I hope you accept to look at it to understand the context of exactly what is going on on the site.

Sister Eithne, if we look at 381, please -- because this will assist with how the congregation saw matters -- Sister Eithne recounts in paragraph 4.3, if we just scroll down a little, please, of her general statement about the Belfast facilities what happened to those who had been in The Sacred Heart at the time of its closure. So:

"Those teenagers living in the home at the time of its closure who were old enough went to St. Mary's on a short time basis until employment and suitable independent accommodation could be found for them and they were capable of independent living."

You can see then:

"One Sister can recall one exceptional case upon the closure of Sacred Heart Home where one teenage resident wanted to undertake further studies in order to obtain a professional qualification, but the relevant course would not accept her until she turned 18. That teenager moved to St. Mary's and worked in the kitchen until she turned 18 years, when her chosen course accepted her. The Sister recalls that this case was an exception and was not the norm. In the usual cases those leaving the home were found independent accommodation and suitable

Page 78 employment to ensure they would be able to cope with 1 independent living on a sustainable basis." Now that may be so then for those who were in Sacred 3 Heart and transitioning out of it, as that facility came 4 to an end in '62, but we will see that the three 5 applicants come specifically into what is the St. Mary's 6 facility after that date. 7 Now I have mentioned it a number of times and I am 8 9 doing it in this order for hopefully what in due course will appear a sound reason. I want to look at the 10 Adolescent Centre next before I go back to look at 11 St. Mary's. 12 13 CHAIRMAN: I see there is quite a lot in relation to The Adolescent Centre. Might it be appropriate to rise 14 early and start earlier? 15 MR AIKEN: Yes, we can do that. 16 17 CHAIRMAN: We will rise now and start again at 1.50. (12.50 pm)18 (Short break) 19 (1.50 pm)20 CHAIRMAN: Yes, Mr Aiken. 21 22 MR AIKEN: Chairman, Members of the Panel, just before we broke for lunch I was indicating that I was about to 23 move on to talk about the Adolescent Centre that 24 25 operated between '70 and approximately 1982. I want to

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deal with that before I look at St. Mary's, the residential accommodation and laundry that would have operated across all of the times of these various institutions that I am mentioning at the moment.

The congregation has said that in or around 1970 it opened that residential Adolescent Centre in the building that had housed The Sacred Heart Home, which had operated up to 1962. The Adolescent Centre would also be known as The Teenage Section and that's evidenced in some of the documents that are available, and according to one former resident, GSC 41

, who has provided a statement to the Inquiry of her positive experiences being cared for by the congregation in the Adolescent Centre, it would also be referred to as The Sacred Heart Home, which is obviously the original title that would have attached potentially to the building.

It is said to have accepted children who were 12 years and older, although another -- a positive statement from GSC 41 explained that the congregation made an exception in her family's case and also kept her 9-year-old sister alongside, admitting her so they could remain together. The congregation have said at a number of different locations in their statements they both understood the importance of

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keeping children from the same families together and of maintaining contact between those in their institutions and their relations outside. Obviously an issue that comes into sharper focus in that regard is the question in respect of some of the applicants who appear to have moved to more than one of the sites and what explanations are available for why that would have been occurring.

The Sister-in-Charge of the Adolescent Centre through its existence was GSC21, who has since passed away. She was qualified in child care. The Sister who worked alongside her on a full-time basis between 1970 and 1982 was Sister SR 282. She amongst other things cooked for the teenagers in the Adolescent Centre. While the Inquiry has a number of statements from her, she herself is too ill to attend in person. She said to the Inquiry that there were generally ten teenagers at any one time. However, GSC 42

a positive statement about her time in the Adolescent Centre, remembers there being on an occasion up to 22 teenagers across the single rooms and small dorms of up to three beds in each. The congregation have said that the centre had capacity for 21 teenagers, which might be why GSC 42 has a memory of that type, as there were 12

, another former resident who has lodged

Page 81

individual rooms and then three dormitories, but not the type of large dormitories we have previously looked at in other modules -- these had only three beds in each -- but that generally the preferred number as far as the congregation was concerned before emergency cases admissions was around ten teenagers.

The teenagers who were of compulsory school age it is said went out to school. You will see the reference for that at GSC 294, paragraph 12, although in relation to schooling you will also see at various locations in the statements of the Sisters reference to providing education and in the documents evidence that there were nuns who did teach the teenagers at various times.

GSC 295 , herself well qualified, as you will see from her statement. She explains that she worked in the Adolescent Centre on a part-time basis during her various stays in Belfast during the course of its existence. She describes the ground floor of the premises as having two large reception rooms, GSC21's office, a recreation room, a dining room and a kitchen.

She also talks in her statement of her involvement in the six-monthly reviews in respect of the residents, most of whom were admitted, if not all, by Social Services. Documentation on the residents was stored

Page 82

apparently in individual files in a locked cabinet in the centre, although it appears the material is no longer available.

Sister Eithne has pointed out to the Inquiry that the handbook issued in 1971 by the Irish Provincial, which we have looked at, required that case histories would be kept up-to-date, and there is some evidence that that is likely, therefore, to have taken place.

Sister Eithne has also said to the Inquiry that SR295 recalls that GSC21 kept a diary in respect of the life of the Adolescent Centre, but it has not been possible to locate it. GSC21 is no longer with us. It may have been more of an administrative diary, but in any event it is not available.

The young people are said to have been encouraged to maintain contract with their families. Sister Eithne gives some specific examples of that in paragraph 6.13.3 of her statement at 402 to 404. I am not going to show those now, but you will have an opportunity, Members of the Panel, to have a look at those passages. She also points to the fact that the 1971 handbook that I have mentioned mandated that approach from the congregation.

The Adolescent Centre's voluntary homes return for the year ending 1977, so seven years into its existence, indicated that there were ten girls resident between the

Page 83 ages of 13 and 17 and they were all in the care of the 1 Health Boards. 2. If we can look, please, at 6353, this return will 3 hopefully assist with providing a snapshot of what life 4 was like. 6353, please. If we just can scroll up to 5 the previous page for a moment so we can see the 6 context. So January '78: "I enclose herewith the completed statistics form 8 9 for our unit caring for disturbed adolescents. The date used for completion of the form was 22nd December 1977." 10 You can see: 11 "One of our group attends Immaculata School and 12 13 another is in need of medical help in a low stream" -sorry -- "remedial help in a low stream at St. Monica's 14 15 Secondary School, but neither girl has been ascertained as requiring special care within the meaning of the 16 17 Mental Health Act." 18 So if we scroll down then, please, we can see: "Number in the group: 10. 19 Age range: 13-17. 20 21 Admissions: All girls are referred by Social 22 Services' social workers. If a girl should be referred

Admissions: All girls are referred by Social Services' social workers. If a girl should be referred from any other source, we would involve the Area Board Social Services prior to accepting new admissions.

Aims and objectives: Regular school attendance --

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Page 84
         we cooperate very closely with teachers and former
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         schools ..."
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             It is probably not "former" -- something "schools"
         -- "former schools":
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             "... to provide a positive group experience so that
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         girls can grow and develop ..."
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     CHAIRMAN: "... as individuals ..."
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     MR AIKEN: "... as individuals ..."
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     CHAIRMAN: "... (inaudible) directly ..."
     MR AIKEN: "... directly and through social workers to",
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         something, "the broken -- heal" --
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     CHAIRMAN: "... heal the broken relationships ..."
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     MR AIKEN: "... the broken relationships that have led to
         admission in the centre."
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             You can see then various reasons that are set out
         for admissions, including the homes that the girls come
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         from or non-attendance at school. You can then see the
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        programme:
             "All the girls attend school regularly. Within the
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         centre day-to-day living is as normal as possible. They
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         go out as much as possible, shopping, to the doctor,
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         mass, confession. In the evenings they attend the youth
         club and take part in sports and organised events
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         there."
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             So you can see the emphasis placed on connecting
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1 with other individuals.

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"Girls can be deprived of club attendance if misbehaviour is grave."

So you can see the type of sanction that GSC21 talks about and both of the statements from the two girls who wanted to speak positively about their time in the Adolescent Centre refer to this as being the worst possible punishment, not being allowed to go to the youth club, which happened three times a week.

You can see the aim of the programme ultimately was to have the girls discharged back to their family. You can see a two-week holiday is organised in Donegal and it is signed off then by GSC21. That perhaps assists with as far as the Adolescent Centre is concerned giving a snapshot at least from the Sister-in-Charge as to what the ethos of the institution was like.

The two former residents who share their positive experience both talk about their involvement in the St. Mary's Youth Club, which was also another facility on the site. I will say a little bit more about that in due course. As I have said, that was regarded as the worst punishment, not being allowed to go there.

One of the former residents, GSC 42 , talks about -- and, of course, as I said before, none of the names I use should be repeated beyond the chamber --

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Page 86

talks about her involvement in day trips and holidays, the pocket money system of receiving money, not unusually in all of our modules talk of getting cigarettes if you were over 14 years of age, how she wanted to get into the laundry to work in the summer, because you got great pay. What she had to say about that is something you will want to look at perhaps closely. How the Sisters were her lifeline, as she saw it, and how they continued to visit her after she left. They were both -- both of these girls were present in The Adolescent Centre in the later part of the '70s. The other former resident, GSC 41 , has talked about -- I gave you the example of generally 12-year-olds but an exception for her younger sister. She talks about an emphasis being made on birthdays and

about -- I gave you the example of generally

12-year-olds but an exception for her younger sister.

She talks about an emphasis being made on birthdays and receiving a birthday present. Again about the punishment for bad behaviour being the Youth Club and not being permitted to attend. She said she was never hit, and she says she was only allowed to work in the laundry in the summer, when you were old enough. She says that was 15 or 16. So we are talking there about a period in the late '70s. That is what's being said was the position at that time.

We have The Adolescent Centre's voluntary homes return for the year ending 1981. I am just going to

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Page 87

give you the reference. It is 6344 and 6345. It indicates that there were nine girls resident then between the ages of 12 and 15. They were all of school age and they were all in the care of the Health Boards.

The congregation has provided the Inquiry with a letter of 15th February 1982, if we look at 6342, please, that GSC21, the Sister-in-Charge, wrote to Mr Gilliland, who you will have heard of before in previous modules -- he was the Director of Social Services within the Eastern Board at the time -- explaining the decision of the congregation to close The Adolescent Centre in June 1982 because of what was said to be low numbers of admissions in recent years. That letter was acknowledged on 17th June. That's at 6341. The congregation have indicated that The Adolescent Centre closed in 1982. The reference for that is at 568, paragraph 10.

It would appear, and I'll maybe have to clarify this with Mr Fee, from a record provided by the congregation from 12th August 1981 the Irish Provincial confirmed to the Superior General that the convent at Belfast had been sold to the Diocese of Down & Connor for a figure I think recorded as a quarter of a million pounds, which I take to be the building that had housed The Sacred Heart Home and later The Adolescent Centre. So it is

part of a bringing to an end of that service in that building.

There is a later document suggests convent being sold in 1993. I take that to be a separate building. The reference for that is at 5383. It appears -- we looked at the registration record at 5009 -- that the children's home was deregistered on 14th March 1983, which ties in with The Adolescent Centre coming to an end and therefore from the registration record the reference to the Good Shepherd Girls' Home effectively coming to an end, leaving just, if we put that on the screen, please, 5009 -- so you can see the Good Shepherd/Sacred Heart Home amalgamated May '63, and then re-registration, as it were, happening in March of '83. Marianville Mother and Baby Unit only. So that would appear to tie in with the events on the ground in the papers.

When the Social Work Advisory Group carried out its inspection of Marianville, the Mother and Baby Unit, in 1984, itself, as I have said and we can see, registered as a voluntary children's home, and the reference for that is at 6390, the Good Shepherd, Belfast complex of facilities described in that report in terms of an overview of the facilities before looking at the specific home described what was a convent, a home for

the elderly and a hostel for women and their children.

So no reference at that time to an Adolescent Centre or

a children's home. Marianville was itself deregistered,

as you can see I think on the next page, on

5 31st December of 1990. It is the next page thereafter.

Yes. It is the third up from the bottom.

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Now to summarise the position, there is one applicant to the Inquiry, HIA124, who resided there in the Adolescent Centre between 1971 and 1974, who speaks of her time in the Adolescent Centre. There are no allegations made to the police relating to the Adolescent Centre. The congregation has said it is not aware of any other complaints relating to it.

Unfortunately there does not appear to be inspection material. If there was, it has not survived to the extent that we are able to produce it to you today. Hopefully that will be a helpful summary when you are talking into account hearing from HIA124.

I want to say something briefly then about The Roseville Hostel before I move on to talk about St. Mary's. Between 1967 and 1975, so overlapping with the time of the Adolescent Centre, but beginning prior to it, the congregation operated a separate hostel on the site. There is one applicant to the Inquiry, HIA175, who speaks of her time in Roseville Hostel. She

Page 90

appears to have been placed there by Social Services, and we will be able to look at those documents when dealing with her evidence.

Sister Eithne has explained to the Inquiry that that hostel was designed as part of an aftercare programme for those transitioning out of the care system. She said the purpose of the hostel was to provide a transitional living arrangement for those starting their first job or leaving care and starting to move into independent leaving. That's at GSC379. She has also said it was designed to cater for those who did not necessarily require strict supervision the way other facilities might have provided. That's again at 379.

Ministry of Home Affairs file TC755 records the Ministry considering the plans for this hostel in 1962. If we just look at 5562, please, you can see discussion is taking place over the drawings and the buildings that were going to be provided. There are various references to the Ministry ensuring the fire precautions were appropriate and those can be found at 5580, 5583, 5591.

There was ultimately accommodation for eight individuals, according to the congregation. We will find that at 392. There were four bedrooms, two for Sisters and then two small dormitory bedrooms that could take four beds each. Residents, it is said, paid for

their bed and board in this facility. That's at 299 and paragraph 7, sub-paragraph (4).

Relevant to I think what HIA175 has to say is medical treatment for anyone in the Good Shepherd Sisters complex, including someone living in the hostel, would have been provided by the Ormeau Road Health Centre. You can find the reference for that at 558, paragraph 10.

Sister Eithne has explained that SR196, who was also a qualified nun, would have been the Sister-in-Charge of the hostel from she came to Belfast in December '69, so two years after it had opened, until it closed in 1975. So she would have been the Sister-in-Charge at the time that HIA175 was living there, and she died on

2014. A biographical statement provided by Sister Eithne relating to her can be found at GSC966 to 968.

The hostel closed in 1975 and it was later refurbished to provide a refuge for women and children escaping domestic violence, which was another service subsequently provided on the site. You will recall that's in keeping with the approach of the Sisters, because right back at the outset in 1901 there was reference to a facility being provided for female prisoners released from prison, and at various times

hostel type accommodation for those in need appears to 1 have been part of the work of the Good Shepherd Sisters on the Ormeau Road facility.

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To summarise the position, there is one applicant to the Inquiry, as I have said, HIA175, who speaks of her time in Roseville Hostel between 1971 and 1972. She was involved with Social Services, so we'll look at that with the HSCB. There are no allegations made to the police relating to the Roseville Hostel. congregation has said that it is not aware of any other complaints relating to it. There does not appear to be inspection material relating to its operation, and I have said to you already that I have not seen any evidence that it was ever specifically registered as a voluntary children's home, albeit it appears to have had girls who were under 18 residing in it. Now that's not to say that there are not papers that we simply don't have that might explain, as you have seen in some other modules, where a children's home that was registered provided another building for independent living to transition people out of their care. saw that I think in Barnardo's. They had some apartments that people lived in. I think we saw it in at least one other module, and those specific buildings did not themselves necessarily attract a specific

Page 93

registration. So I wouldn't want it to be said that I~am drawing your attention to a non-registration of a facility that had those who were under 18. I am simply saying I have not seen a specific reference to Roseville Hostel, which may mean it was being classified as part of the wider children's service that was the subject of registration.

The congregation has also said that, despite undertaking extensive searches, it has not been able to find any documentation that relates to this hostel at this remove. That's at 379, paragraph 2.1.4.

I want to briefly mention Marianville Mother and Baby Home in the context of the issues we are looking at. As I have said, the Inquiry has made it clear that it is not investigating Mother and Baby Homes, but I've drawn to the Panel's attention the registration record in May of 1956 that broke the registration down into three parts, which included Marianville, and that was confirmed to the congregation in the various letters of 8th May '56, the reference for which is at 6870 as well as 6867 and 7072. We have looked at the 1956 memo -- 1955 memo from Ms Forrest recognising that each of the different services and their facilities had children under 18. Marianville had operated from 1950, and I think it eventually had new premises in the '60s, but

1 operated until 1990.

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The congregation has explained that it was housed in a separate building in its own gardens on the Good Shepherd, Belfast complex. It had space for 18 women, who ranged between the ages of 14 and 38. So you can see why it was registered whenever it also was taking in those who had become pregnant but were under 18. They have given a record of who the various Sisters were who were in charge.

The congregation has also provided various SWAG inspection reports from 1984 onwards that it has and they have some relevance to the extent they assist with a general understanding of what else was taking place on the larger site. For that reason they are in the Inquiry's evidence bundle, but it allows the Panel to understand another service that existed on the facility at the same time as The Sacred Heart Home, later The Adolescent Centre, the Roseville Hostel for a period that it existed and now coming to look at St. Mary's, Belfast.

Perhaps the most commonly known facility provided by the Good Shepherd Sisters in Belfast is the residential home and laundry. Whether it is properly understood in name or function is perhaps a different issue, but I am going to refer to it as St. Mary's. It in essence

Page 95

opened in 1867. So it's essentially the original service or ministry, and it operated with a laundry effectively until 1977, when the laundry closed, and thereafter it became a home registered with Social Services as a home for persons in need. You will find references to that at GSC378 and 379.

In summary, during its existence St. Mary's provided residential accommodation and care as well as work for women and some teenagers -- by that I mean I am using the age 18 separation -- said by the congregation to generally be those aged 15 years and upwards, who had therefore already left school. I mentioned previously to you, but of relevance is section 33 of the Education Act 1947 coming into effect in reality from 1957, meaning that those who had attained the age of 15 were deemed to be over compulsory school age.

The congregation have said that in the late 1890s there would have been in the region of 100 women and girls in St. Mary's, but this number decreased significantly in later years. The congregation have said that St. Mary's provided dormitory accommodation until renovations took place in the early 1960s. There is a reference in the earlier part of the statement to the 1950s. So I will have to clarify with Mr Fee which is right. One is at 399, paragraph 6.10.2 and the other

Page 96

is at 6.6.2, but taking it to be the '60s, there's a move away from dormitories towards smaller, more homely sleeping arrangements. After the renovations, the bedrooms then contained three or four beds, so much smaller individual living accommodation than had been the case beforehand. A Sister also slept on the same floor to be on call for those who were residing in the residential accommodation.

The various Sisters in charge of St. Mary's, if we can look, please, at 384, you can see -- now this is not the Superior of the congregation in Belfast. We looked at that separately. This is a list of those who were in charge, the Sister-in-Charge of St. Mary's, the residential facility. In particular, it is the period from '57 until probably -- so covering -- Sister SR 280 , Sister SR 286 are the three who encompass the period within which the three residents were living in St. Mary's, the three applicants.

The congregation have referred in their general

Belfast statement -- and this is at GSC394,

paragraph 6.7.2 -- to having spoken to a Sister who

I believe from working it out from other material -
this can be confirmed -- to be Sister SR 282

from the time periods that are given, who indicates that

Page 97

one Sister, who she says was the Sister-in-Charge, was assigned to the younger residents.

So you have this period between '62 and '70 when The Sacred Heart Home is closed and before the Adolescent Centre comes on when you have some teenagers said to be generally 15 years and up living in St. Mary's and a particular member of the Sisters working with that particular group.

The congregation has also said that there would have been a Sister assigned to each department of the laundry, who would have worked there alongside the ladies, by which I mean anyone who is working there, and that person would also have mentored the teenagers.

The congregation have also set out for the Panel what the congregation says the daily timetable was based on speaking to two Sisters who worked there at the time. That's at 395 and 396. I am not going to go through that now, but you will have the opportunity to reflect on that when considering what the applicants have to say.

From the congregation's typed history of its Belfast convent in 1961, which was before the Troubles began, it appears there were a number of fires set on the site motivated by sectarianism. The reference to that is at 5017. It is examples like this that point -- the

Page 98

Sisters point to for why they were protective of and not allowing those in their care to basically be out as and when they chose to whatever time they chose in the context of some applicants who complain about not feeling they had sufficient freedom.

As I said, there are three applicants who between them span the period 1962 to 1966. So, as I said -- I appreciate I am repeating this, but I want to try to assist with it being very clear -- that it is after The Sacred Heart Home closes in '62 and before The Adolescent Centre opens in '70, and these three applicants complain of their time residing in St. Mary's and working, each of them say, in the laundry. We will see one of them appears to have been 13 when she was placed there on transfer from Nazareth House. She herself gave evidence about her time in Nazareth in Module 4, but that issue of, "Is that right and how would that have come about?" is something the Panel may want to reflect on.

The three applicants, the first is HIA203. She spent five weeks in the Good Shepherd on foot of a court order before, having absconded a number of times, being sent by the court to St. Joseph's in Middletown. We dealt with her evidence during the Middletown module, Module 11.

Page 99

The second of the three is HIA387 (now HIA387), who was there between September '63 and March '64 between the ages of 13 and 14. She is one individual who actually spend periods in all three of the Good Shepherd sites, and it is during her time in the Belfast site that she makes an extremely serious allegation against an unnamed priest. That's the period and again you can see she is younger. She is not 15 and over. She is between the ages of 13 and 14. You will be able to hear what she has to say later this week.

The third individual, HIA377 (now HIA377), who was there between April '63 and April '66 between the ages of 15 and 18. So you can see that she falls into that older bracket, as did HIA203, who was 16, of those who'd got beyond compulsory school age and were then residing in this facility that included the laundry.

We have identified the Sisters in charge during the period that is covered by these three applicants. At the same time the congregation has provided examples of and those that relate to the three sites we are looking at provincial visits taking place, and I am focusing now on the period '62 to '66, because that's when these three applicants relate to.

If we look at 1143, please, this is an example of a provincial visit that seems to be occurring in February

Page 100 over a two-week period in 1962. You can see the 1 subjects that are covered. The community is discussed. 2 Then if we scroll down, please, you can see "Our works". 3 In the second paragraph you can see: 4 "In the Re-education Centre" which I take to be the 5 reference to St. Mary's, "they have 145 -- 146 girls." 6 So again this is a reference where the term "girls" 7 most definitely applies to those who are over 18 as well 8 9 as whatever there were under 18, and you can reference is made to having: 10 "... affected any improvements in the building and 11 for the training of the girls." 12 13 Then you can see the reference: "All the teenagers receive lessons in the three Rs 14 15 and commercial. While I was there Mother was planning a reunion day for the past pupils." 16 17 So that's what's said of the St. Mary's site. You can see the involvement with the bishop is 18 recognised of the Diocese of Down & Connor. You can see 19 from the bottom left corner, as I said to you, the 20 21 novitiate of the centre at the time up to '67 was in Limerick. So this is the Provincial who is based in 22 Limerick on the provincial visit. 23 Now in the summary of voluntary homes' annual 24

returns from March '63, so this covers the period of the

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Page 101

applicants, which is found on the Ministry of Home

Affairs' file TC761 -- I am just going to show you -- if

we look, please, at 5772, I am just going to show you

a file cover so that it grounds the type of files we are

talking about. So you can see "Ministry of Health &

Social Services, TC761" in the top right corner. This

is a particular file which relates to Child Welfare

Council minute of proceedings. You will recall from the

early work of the Inquiry we looked at the Child Welfare

Council and we will be looking at some examples of it

now, but the particular records they collated meant that

statistics, not all of them have survived, but some of

them have survived that assist with what I am about to

say.

If we look at 5844, please, this is -- if I can draw your attention to the top of the page, you will see on a number of documents that I am going to look at "Part 1", and where we for an individual year have Part 1, we are able to see the home and the number of those who are under 18 in effect who are in the home and the breakdown of which of them are voluntary cases and which of them were placed by Welfare Authorities. For every year the Part 1 page is not available and instead we have a page called "Further Information on Part 1" and then all we have is the number of Welfare Authority girls who

- 1 are placed. So it is an incomplete picture in those
- 2 years where we don't have this particular page.
- 3 Hopefully that will make sense as I go, but you will see
- 4 the bottom entry at number 20:
- 5 "Good Shepherd Home, Ormeau Road, Belfast."
- 6 You will see:
- 7 "Total number of children in the home: 40."

8 Then if you read across and go to the right of the 9 number 40, and bear with me, because in a number of 10 years' time the total column moves from the right-hand 11 side to the left-hand side to create some further

who are said to be resident, 13 of them are placed by

confusion, but you will see of the 40 of those under 18

14 the Welfare Authority.

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Also of note, if I can take you back to the left-hand suite of columns to the left of the total of 40, you will see that of the 40 who are present, 13 of whom are welfare-placed children, 36 of that 40 are over -- are 15 and over and there are four who are under 15.

Now you can extrapolate and work out by looking back across to the right-hand column just before the total of 13 welfare children that all of the welfare-placed children are over 15 -- sorry -- 15 and over. So the four who are 14 and under are voluntary children, provided these statistics are accurate.

Page 103

Now without labouring the point, what it draws out, and the Health & Social Care Board can address this in their submissions and in discussion with me, but it this indicates is that Social Services, if you like, Welfare Authorities at the time are placing teenagers in the St. Mary's facility, which had residential accommodation not just for teenagers but for older -- those 18 and beyond or beyond 18 and presumably they would have been aware of the work facility that was part of the services that were offered.

Now in January 1964 -- so hopefully that has been a useful document to try to snapshot the period covered by the applicants, as will I trust the next document -- because in January 1964 in answer to a questionnaire from the Child Welfare Council set up under the 1950 Act to advise the Ministry of Home Affairs on child welfare matters the Good Shepherd Sisters in Belfast provided their response. Now we've looked at responses as far back as Module 1 provided by nuns at Termonbacca, the Sisters of Nazareth.

If we look, please, at 5788, this document was found on the same TC761 file. This is the child care service in voluntary homes. We end up, as you know, with the report from the Child Welfare Council about the voluntary homes in the child care sector. You can see

- 1 the first question:
- 2 "Give a brief description.

The home is governed immediately by a Mother

Superioress, who is subject to a Provincial Superioress

5 in Limerick and ultimately to a General Superioress in

6 Angers, France. There is", I think that's, "no

7 governing body."

Then next question about governing body members:

9 "None". Then:

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10 "What relationship, if any, has your home with other 11 children's homes?

The home has close relationships with the other homes maintained by the order in Northern Ireland usually in -- namely in Derry and Newry. It has friendly contact also with the Girls' Home of the Sisters of Nazareth, Belfast."

You will recall from the Module 4 looking at the Nazareth home, in particular Nazareth House, the transfer, girls being sent from Nazareth to Good Shepherd. I don't recall -- maybe someone can correct me from Module 4 -- ever seeing the transfer happening in the other direction, that someone would be sent from the Good Shepherd to Nazareth. Those that I recall are those sent from Nazareth to the Good Shepherd, but it is indicating that that relationship existed and we know

Page 105 from a number of cases that that's what happened. 1 Indeed, one of the applicants this week that you will 2 hear from, HIA387, was transferred from Nazareth to the 3 Good Shepherd. 4 "Do you receive children on transfer from other 5 homes? 6 Yes, from Nazareth House, Belfast and the St. Louis Convent, St. Joseph's School, Middletown in Armagh. 8 9 Do you transfer your children to other homes? Occasionally to Good Shepherd homes, Newry and Derry 10 and to St. Joseph's, Middletown." 11 I presume the transfer to St. Joseph's, Middletown 12 13 is when the court have sent -- made a Training School Order to send the child there, but you can see there is 14 15 certainly not a suggestion here that transfers are done to Nazareth. It seems any transfers that happen are 16 17 within Good Shepherd units in Newry and Derry. In fact, 18 we will see that in a number of cases that you will hear oral evidence from. 19 You can see then the geographical area that's 20 21 referred to. If we scroll down on to the next page, 22 please: "What are the age limits of children for whom this 23 home provides?" 24 25 You can see reference is made I presume to girls

Page 106 only: 1 "Minimum 15, maximum 30." 2. So that is what -- the congregation have also said 3 that generally speaking it was 15-year-olds and up, but 4 you will recall the motto of the congregation was no-one 5 would be turned away, which might explain then why in 6 some instances children who were under 15 were also received. You can see that the home was not considered 8 9 appropriate for those with mental difficulties, but 10 otherwise all girls in moral danger, and in fairness that phrase "moral danger" is not necessarily one of 11 just the congregation. The legislation, Children & 12 13 Young Persons Act, uses that phrase as the reason for making orders taking people into care in the first place 14 15 or needing care and protection are admitted: "Is the decision to admit based on the information 16 17 given by the applicant only? 18 Information is sought also from the appropriate priest or Welfare Authority. 19 20 Who collects and collates the information? 21 A member of the staff. The Sister-in-Charge of 22 the", I think that's, "home under the direction of the Superioress. 23 Who takes the decision to admit? 24 25 The Superioress.

Page 107 Where an application is not made on behalf of 1 a Welfare Authority, is any contact made with the 2 Welfare Authority? 3 Not normally. 4 After admission? 5 Sometimes." 6 So you will recall from the Rubane module a particular point in time was reached in the later --8 9 it might in fairness have been 1964, when BR2 was writing to the Ministry looking for them to take on 10 voluntary cases that they had. 11 "Where contact is made with the Welfare Authority 12 13 what is its nature and purpose? To discuss the child's progress or the child's 14 aftercare. To seek financial assistance. 15 In what circumstances would you regard contact with 16 17 the Welfare Authority inappropriate? In certain circumstances when the child's problems 18 are primarily moral and spiritual." 19 So that presumably is referring to a voluntary case 20 21 where they have been placed, because if it wasn't 22 a voluntary case, there would already be contact with the Welfare Authority. 23 "What is the total number of children who can be 24 25 accommodated?"

Page 108 1 You can see: "135 (at present many are over 18 years). 2 How many on the roll at 31st December 1963?" 3 You can see: 4 "10 Welfare Authority cases. 5 Total: 123." 6 You might reasonably presume that the 10 Welfare Authority cases are going to be those who were under 18, 8 9 because they would no longer be in care to be placed by the Welfare Authority if they were over 18. 10 You can see then a breakdown of the type of person. 11 12 Then if we move on to the next page, please, 13 breakdown. Various questions are asked about the nature of the particular individuals who are residing. If we 14 15 scroll further down, please, you can see: "At what intervals are individual cases considered 16 17 with a view to establishing contact with parents or relatives? 18 Monthly." 19 So an indication that that is an issue that is alive 20 21 for the congregation. 22 If we scroll down on to the next page, please, you 23 can see: "What is the total staff at establishment? 24 44." 25

Page 109 The different categories of staff are then given. 1 There's a chaplain, who is provided by the diocese. The religious Sister there are 20. There is 12 voluntary 3 helpers. There is four male laundry employees, two 4 gardeners and teachers. You can see -- I was referring 5 to this earlier: 6 "Further education centre: 5." A number of the statements from members of the 8 congregation talk about evening classes being provided 9 by the congregation to those in their care. Then 10 there's reference to training of staff. 11 If we scroll down to question 10, please, this will 12 13 assist with -- you can see: "Which schools do the children attend? 14 15 St. Monica's Intermediate School, Ravenhill Road, 16 Belfast. Number of children 11-14: 4." 17 That matches up with the figure in the '63 return 18 that we just looked at. 19 If we move down on to the next page, please -- if 20 21 I just pause there. Sorry. If we scroll back up so I 22 can draw a particular -- it is dealt with in a statement that was received over the weekend, but this is 23 a particularly relevant document, something that one of 24 25 the applicants says about working in the laundry,

Page 110 because you can see that it is being said of those who 1 were of school age they were going out to school. 2 you scroll down, please, a little further, we can see: 3 "Interests: Various amateur theatrical and music 4 organisations." 5 Music seems to have been, according to the Sisters' 6 statements, a major feature of life and each location 7 8 seemed to have an assembly hall type theatre stage 9 facility for people to perform. 10 Then reference is made to holidays. If we scroll further down, please, you can see here 11 the kind of relationships that children have without 12 13 family contacts. "Adults such as former employees or members of 14 15 voluntary welfare agencies visit such girls. We feel these relationships are helpful to the girls. They give 16 an added interest in their lives." 17 So this is dealing with those who may not have 18 family themselves and that arrangements have been made 19 to have some external adult involved with the particular 20 21 resident. 22 We can see in terms of doing things outside the home: 23 "Outside shopping. Take part in dancing 24 25 competitions, etc."

Page 111 If we scroll down on to the next page, please, 1 there's a library referred to in question 13. So you 2 can see the girls attending school have a special room 3 for study and reading. Then reference to: 4 "What way do the children spend their leisure? 5 They have television, radio, radiogram, indoor and 6 outdoor games, choral singing, dancing and dramatics." 7 So that's what's being said in January 1964 are the 8 9 things that are taking place within the St. Mary's 10 complex for those who are children within the definition of children and young persons within the 1950 11 definition. 12 13 You can see then in terms of children being discharged: 14 15 "Employment is found for each girl discharged, with lodgings, if necessary. The chaplain visits them and 16 17 they visit us. They also attend girls' club here ..." 18 That's the St. Mary's Youth Club: "... which is open three nights a week." 19 We can see reference is made to the 20 21 Sister-in-Charge. Then question 17: 22 "Are your financial resources sufficient to meet your ordinary day-to-day expenses and to enable you to 23 employ all the staff you think should be employed and to 24 25 have premises adequate for modern standards of child

1 care?

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We manage, but with more financial resources obviously more could be done in respect both of staff and amenities. All the private resources of our order, both in personnel and money, are instantly available for our girls and our work, but voluntary welfare work such as ours becomes more costly every year, and there undoubtedly will be desirable or necessary developments which we shall find it difficult to finance out of our possible resources.

Are there any desirable developments which you are unable to undertake for reasons of financial difficulty?

No. We can manage at present."

Now if we scroll down then, question 20 deals with where the organisation sees itself and you can see then:

"In the sphere of moral re-education of young girls in which we specialise we are convinced that a religious motivation and a sense of personal vocation is indispensable. Our Sisters receive specialised training, spiritual, intellectual and technical, for the work. In performing it we can benefit from the inherited experience of our order, which has been engaged in this form of social work for over a century. The international structures of the order enable us to profit by the experience of our Sisters engaged in the

Page 113

same work in all the European countries and in the Americas and keep us in contact with new ideas, methods and techniques in the filed of our special work."

So hopefully when you come to consider the oral evidence of the three individuals, that document, which I have taken some time to go through, provides a useful snapshot of what have life was like and seemed to be like as far as the congregation was concerned contemporaneously with those who speak of their time in the care of the congregation.

I am not going to look at it now, but the Child Welfare Council as part of its work did bring the answers provided from each home who completed this questionnaire into a composite table so that the answers each home gave to each question could be more easily compared and contrasted. That can be found at 5851 to 5869 in the bundle. It may be of general use to the Panel for comparison purposes in due course.

In the Ministry of Home Affairs' file TC119, which was a general file about the registration of voluntary homes from the 1950s, it did contain an inspection report of 5th February 1964, if we look, please, at 6865, relating to an inspection of the Ormeau Road convent that occurred on 12th January 1964. Now when one reads the entire inspection report, it would appear

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Page 114

mention of what I take to be the St. Mary's facility that I have been talking about before the report goes on to examine the replacement Marianville facility, the old one now said to be being used as a club for old girls who had been in the Good Shepherd, but you can see from the first paragraph there was reference back to an issue from the previous report prior to this one of January 1964, and unfortunately we don't appear to have that previous report, but there is at least evidence from this report that there was a previous report.

You can see that reference is made:

"On visiting four girls were attending St. Monica's Intermediate School."

Now one has to be careful and put all the pieces of the jigsaw together, but if that's the same four as was in the 1963 return and the January 1964 questionnaire that's completed and then this document on inspection, then it certainly gives the impression that those who are under -- who are still of compulsory school age are going out to school.

Then the rest of the report engages in a discussion about Marianville.

If we scroll down a little, please, so you can see this is signed by Ms Hill and she is saying this was

an introductory visit to the new Marianville facility.

You can then see in the handwritten annotation:

"The Sacred Heart Children's Home, the Good Shepherd Girls' Home and the Marianville Home for Mothers and Babies are covered by a joint registration. Would you agree, please, that no re-registration is required as the result of the provision of new premises for Marianville?"

You can see:

"Yes, I agree."

So this would certainly give the impression -- again a further piece in the jigsaw -- that St. Mary's Belfast as far as it related to teenagers was being recognised by the Ministry in phraseology as The Good Shepherd Girls' Home and that the inspector it appears was looking at that facility when making the inspection as recorded in this report of 5th February 1964. It is unfortunate this report was on a file where you would not necessarily have expected to find it. We don't have the actual inspection file itself where this and other reports might well have been found.

There is a summary of voluntary home annual return for March '64 similar to the document that we looked at previously. I am not going to bring it up. There were 25 girls living within what's then called The Sacred

1 Heart and Good Shepherd Home, so the St. Mary's complex,

who were under the age of 18. Nine of the 25 were

3 placed by Welfare Authorities. They are there as part

of a larger whole, as you have seen, potentially upwards

of 100, to include those who were 18 and under or over

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Then in March 196... -- I will just give you the reference for that for completeness. It is at 5838.

In the summer a voluntary home annual return from March of 1965, which is for the next year, and this can be found at 5825. There were 26 girls living in St. Mary's who were under the age of 18. 23 were between 15 and 18. Three of them were 14 and under, and 11 of that 26 were placed by Welfare Authorities. The reference for that can be found at 5825.

So you can see a consistency, as it were, over these years as to the numbers involved between the total number who were in the home, then the total number of girls who were under 18 and the proportion of them that are placed there by Welfare Authorities or are voluntary cases.

In March 1966, so it was to make good the point

I was making, if we look at 5884, please, and at the top

of this page you'll see instead of it saying "Part 1

(continued)" it says "Further information relating to

Page 117

Part 1" and unfortunately we do not have, or not that I have been able to find, the Part 1 from which this is further information which breaks down in greater detail where the Welfare Authority cases that are in each of the homes come from.

So in this case you can see from the right-hand column that there were 16 Welfare Authority children in St. Mary's according to the March 1966 return. So if you find the Good Shepherd, which is just about a third of the way down and you scroll across, you can see the different placing Welfare Authorities, ending up with the total number of 16.

Now what I can say to you is we know there was 11 Welfare Authority cases the year before, making up a total number of 25. Here you have 16 Welfare Authority cases, making a total of an unknown number I can't tell you, but in the years prior to that they had been in the 20s and -- late 20s, 25, 23. So those are the types of numbers of which this may be part.

A similar record for March 1967 is available at 5880 and unfortunately again it is a similar further information section and it tells you there are 13 Welfare Authority children in St. Mary's at that time, but again I can't tell you what the total girls under 18 is.

There is another congregational provincial visitation and indeed exhibited to the last general statement received there are a number of different provincial visitations that no doubt we will return to during the oral evidence and in the submissions, but this one that dates between '63 and '67. If we look at 1140, please, if we scroll down, please, you can see the works being referred to. The Re-education Centre:

"There are 110 girls in this section of whom" -unfortunately that's blank -- "[a certain number] are
under 20 years. The number of teenagers coming in as
they do from various sources -- welfare, courts and
voluntary -- is very much on the increase over the past
few years, since very little state aid except that
contributed for those committed by the court is
received."

Of course, we are heading toward the introduction of The Adolescent Centre in 1970.

If we scroll down, please, so you can see reference to the chaplain being involved.

"A further education centre operates here too and two of the Sisters as well as two lay teachers carry on this work."

24 You can see:

"Since the aftercare of the girls is one of the

Page 119

chief concerns of the Sisters, a club has been established to help the girls spend their leisure hours beneficially. It is run by the Sisters in cooperation with the chaplain and a few lay helpers."

We can see the laundry is not considered to be quite in keeping with modern requirements and the congregation have said there was substantial investment made in the modernising of it to make work easier for the Sisters and the ladies.

In March '68 -- I am just going to give you the reference at 5880 -- there were six Welfare Authority cases. For the same reasons I can't tell you what the total number of under 18s was.

In May 1968 the congregation history records that there was a two-fold centenary celebration, the centenary of the death of St. Euphrasia that I mentioned at the outset and the centenary of the foundation of the Good Shepherd apostolate or outreach in Belfast. In March of '69 according to the statistics there were eight Welfare Authority children in St. Mary's. That's at 5880. Again I can't tell you the total number that was part of.

Sister Eithne has said to the Inquiry that

St. Mary's stopped admitting teenagers some time in the

1970s, although the St. Mary's facility continued

Page 120 thereafter for adult women. It would appear that from 1 1970 then teenagers were received into the Adolescent Centre until it closed in 1982. 3 4 The Inquiry has statements from Sister SR 283 , who worked in the laundry in Belfast from some time in 1962 until December 1963, and from Sister 6 SR 282 , who worked in the laundry at 7 St. Mary's between 1968 and 1970. Obviously one of them 8 9 covers a bit of the period that the applicants cover and 10 then Sister SR 282 is later, but they talk about as well as working in the laundry the sports 11 facilities, night classes, holiday house in the summer 12 13 that was booked and availed of, the educational classes that were offered in St. Mary's, which included classes 14 15 in cookery, needlework, arts and crafts, music, shorthand, typing and first aid. 16 17 In a number of locations the congregation talk about 18 the type of training was designed to potentially assist people with self-sufficiency and gaining and keeping 19 employment so that they could be sustained on their own. 20 21 The impression is also given that teenagers 22 potentially slept in a different dormitory from the adult ladies. There's a reference for that at 1131, 23 paragraph 8, but it's something we may want to clarify 24 25 in the evidence of the three who were in St. Mary's.

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Page 121

The congregation have also said that those of school going age were housed in St. Mary's between '62 and 1970, but they would have gone out to school. That's something you may want to look at during the evidence. The congregation has also said that the laundry would not have been a suitable place for teenagers under 15 to work and goes as far as to say that potentially under 15s didn't work there. That's also something the Inquiry about want to look at. The Inquiry will obviously consider the evidence of the three witnesses who were in St. Mary's in the '60s as to what they say life was like, but the Panel will want to bear in mind that the various welfare authorities appear to have been placing children in St. Mary's between 1962, when Sacred Heart Home closed, and 1970, when the Adolescent Centre opened.

Chairman, I wonder before we perhaps take a short break if I just deal with one final aspect of the Belfast facility before we move on to look at Derry.

That is the St. Mary Euphrasia Youth Club. That will also help with context generally. I said I would return briefly to this.

It is made clear in the history of the Belfast convent provided by the congregation that the Good Shepherd, Belfast was not immune from The Troubles when

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Page 122

they erupted in Belfast in 1969 and also various references are made to it in the statements relating to Derry in particular. St. Mary's Youth Club, which now involved more than ex-residents and included children from the local area, had a bomb planted outside. You will find a reference to that in the typed history at 5020. We can see from the next page of the history at 5018 that the Sisters were not immune from some of the typical behaviours associated with The Troubles in Northern Ireland. Reference is made to intimidation, window breaking, to bombings and to shootings.

If we look at 5020, we can particular a reference is made on 1974. A man called **GSC 43** 

club, was shot while in the club.

You will see that in the second paragraph that is on the screen. It appears from looking into this a little that he was shot by a group styling itself as The Protestant Action Force, a name which appeared in 1974 and a group which engaged in the murder of Catholic civilians. It has been claimed it was a cover name for the activities of the Ulster Volunteer Force. GSC 43 later died in hospital from his wounds. Three Sisters of the congregation were working in the club at the time that he was shot, one of whom tended to him. You will see in

1 the record that a young boy was also wounded, but not

2 fatally. The club was also closed for almost a year as

a result before the decision was taken to reopen.

4 This is but one, albeit one very stark, example that

5 brings some context to what life in Northern Ireland was

like certainly in the late 1960s/early 1970s when

7 a number of the applicants were in the care of the Good

8 Shepherd Sisters.

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In response to a number of allegations by applicants feeling they were effectively imprisoned or didn't have the amount of freedom they desired, the congregation has pointed to the reality of living life, especially in Belfast and Derry, during The Troubles era, and how their obligation to ensure the safety of those in their care may have been misconstrued as providing a lack of freedom.

I wonder, Chairman, if this is an appropriate moment

for a short break before I move on to look at Derry.

19 CHAIRMAN: Yes. We will rise just for ten minutes.

20 (3.07 pm)

21 (Short break)

(3.17 pm)

23 MR AIKEN: Chairman, Members of the Panel, before the break

I had just ended what I wanted to say about the Good

25 Shepherd in Belfast, which is a complicated picture to

1 a degree.

I now want to look at the operation of the Good Shepherd congregation in Derry. The congregation's general statement relating to Derry can be found at 508 to 531, with exhibits from 532 to 555. There are five applicants who speak about their time in the Derry institution, which I am going to call St. Mary's, Derry. One, HIA211, spent her time between 1963 and '72 to '73, although then still involved with the congregation up to 1981; HIA107 between '60 and '65; HIA387 for a period between '63 and '64; HIA202, '74 to a date that I have not been able to establish; and then the fifth witness, HIA7, '76 to '78. Again none of the names I use should be mentioned beyond the chamber, but together they essentially span the period from the early 1960s to the late 1970s.

However, I want to say something briefly first about the historical context. A community of the Good Shepherd Sisters was first formed in Derry in 1919 when a large mansion known as Bellevue House on the Dungiven Road in the Waterside of Derry City along with its 19 acres of land was acquired following discussions with the then Bishop of Derry, Dr McHugh. The property was officially opened on 28th September 1919.

If we bring up, please, 5053, we have a photograph

Page 125

of the entrance part of what I believe to be the main convent building. If we scroll through to 5055, we get a picture of St. Mary's, Derry, where the residential accommodation and laundry were sited, as I understand it. You can see at a next picture at 5056 the dining hall, and then at 5057 it is theatre and stage from some of these old photographs. It is not possible to date them and we will see if that can be achieved, but in a congregational history of the Good Shepherd community in Derry written some time after 1982 and the basis for that can be found at 5030 the nature of the new property was described.

If we look, please, at 5030, you can see Bellevue is described. There were about 30 rooms in all at the time. The principal ones were spacious, lofty apartments. You can see reference to the room becoming the chapel. If we scroll down, please. So plans were going ahead you can see to build the laundry and hostel.

At that time, 1921, the history records that there were 25 girls resident with the congregation, if we look at 5031, please. As I said earlier, "girls" should not necessarily be construed to mean those under 18.

The laundry, which was open to the public, opened in early 1921 and is described in the history that's on the page as being run along commercial lines. There's

Page 126

another reference to it at 5491. The history records that when the -- if we scroll on to the next page -- that when the military began to send their laundry, the success of the laundry was assured. You can find that at the bottom of 5031 and the top of 5032. In fact, according to the history, during the Second World War the Good Shepherd Sisters had the contract for all the military laundry in Northern Ireland, including that of the Americans at the local naval base. I don't have another source to verify that, but that's certainly what's recorded here.

According to the history, in 1936 a residential block, which had been begun in 1930, and would be known as The Sacred Heart Home -- you will see that the names, I am afraid, are replicated throughout each of the sites -- that home would be for young teenagers -- it opened in around 1936 and is said according to the history at 5032 and 5492 to have closed in 1952.

If we look at the registration record at 5009, please, you will see the -- if we scroll down I think, a bit further down for the Derry convent, please. Yes. So Good Shepherd Home, Londonderry, registered on 6th September 1950. You can see there's no alterations to the registration recorded in the record and it is ultimately not deregistered until 27th February 1984.

We looked previously at the -- if we look, please, at 6863, we will see a letter from the Ministry disseminating -- this is being written, for instance, to

Londonderry County Borough Welfare Committee:

"I am directed by the Ministry of Home Affairs to inform you that the Good Shepherd Home, Dungiven Road, Derry has been registered as a voluntary home."

So you have the slight difficulty of The Sacred

Heart Home is how the congregation described it, but it
seems to have been described in the registration records
as being The Good Shepherd Home, but we appear to be
talking about the same place.

We looked previously at the approach of the Ministry, as I said, which predated that registration document we were looking at of 7th April 1950 -- I will just give you the reference again -- at 7089, which indicates if there were any under 18s, then it was necessary to be registered.

If we look at 5002, please, we will see Kathleen Forrest's April '53 memo that we looked at this morning in relation to Belfast. You will see what's described here and it applies to both the Good Shepherd Convent, Derry and to Newry:

"Only a few teenage girls. The rest are older women. Material conditions and equipment very good.

Girls and women work in the laundry. Have all
amusements laid on inside the home. Quite a happy
atmosphere in both places."

So that's what's being said in the impressions of Ms Forrest in 1953.

In the 1950s the home appears to have had accommodation for up to 100 girls, although, and this is going back to the Chairman's question from earlier, if we look at 5006, please, you can see that these figures are effectively the maximum that a home is registered for. So you can see at the top 100 girls aged 14 to 17. That's accommodation available for, but we will see from records that there was at no stage ever that type of number of under 18s in the Good Shepherd in Derry.

From a November 1951 fire report that we find on TC file 689 -- if I could just show you the cover of that, please, so that we know -- it is at 5512. You can see this is the type of file. So we have The Good Shepherd Home, Londonderry fire reports and similarly we would hope to have the inspection reports file and we do have that for one location. It may, in fact, be Derry. I will come to it, but it is at a particular point in time. We then don't have the inspection files for other points in time, but if we look at the -- if we go to 5518, which is the second page of the November '51 fire

report, it gives you an idea of the layout of the premises.

So you have a range of buildings of two and three floors. Premises are divided into three adjoining sections. You have the convent building, the oratory and laundry and then the home. Each section has two stairways to all floors. The buildings are located in private grounds bounded by the Dungiven Road. So you can see accommodation is provided for approximately 100 occupants plus the Mother Superior and twenty Sisters. Then three groundsmen are also employed.

Scroll down just a little bit. So you can see the ground floor rooms are used as sitting rooms, dining rooms, kitchen, staff quarters. You can see then first floor.

"The rooms are used as oratory, staff ... This floor in the home consists entirely of one large dormitory with small rooms at either end, which are occupied by the Sisters in charge of the section.

The second floor of the home, which is the only three-storey building, is similar to the first floor above."

So it gives you some idea what we are talking about there is the old style large dormitory that we have looked at in previous modules.

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Page 130

It is fair to say -- and I am not going to go through the records, but I will give you references -- they are at 5527, 5557 -- what might fairly be described as tenacious pursuit by the Ministry of Home Affairs to ensure compliance with the various recommendations of the Fire Authority is evidenced through the files and they try to ensure that all the requirements are met.

We can see from a summary of annual statistical returns -- if we look, please, at 7020, we have the file cover for the statistical returns, TC file 576. If we look, please, at 7052, we will be able to see of the number -- and you will recall the figure of 100 was being suggested. So if we look at "The Good Shepherd", at the top of the right-hand column you will see it is described as "Girls over 16" in handwritten annotation and then "Child places: 20". You can see that in '53 there is 13; in '54 there is 10; in '55 there is 2; in '56 there's 5. So of the potential 100 that could be accommodated in St. Mary's in Derry there is small numbers of teenagers said to be between the ages of 16 and 18, so post-school leaving age, or beyond compulsory school age is perhaps a better way to describe it. 1957 the reference at 7049 shows there were four girls recorded at that time.

It looks like from a 1956 record, which I am not

Page 131

going to open, at 5434 the Roman Catholic Diocese of Derry bishop sent a priest to conduct a visitation to the convent, who found everything to be in order.

The arrangements at least in 1957 -- I'm going to show you this document, 5509, because a number of the applicants talk about mass and general view of an over-indulgence of religion as they saw it. You can see reference here to arrangements being made for confession. So a priest is being given that task. In fact, in order to give the girls a choice of confessor different curates are going to be made available for that purpose.

In 1958 the new convent chapel was opened according to the references at 5033 and 5493.

In April of 1959 a Fire Authority report located in the TC file 689 recorded that what it described as the hostel wing had beds for 91 residents and four staff.

I am not going to look at that now, but it again described the layout of the premises at that point in time and also talks about, if you show you 5534, please, a substantial recreation hall being provided in the premises. So you can see it is described there, and it could accommodate for dancing up to 360 people. So it's a sizeable recreation facility that's available.

If we look, please, at 5544 in the same file,

Page 132

there's a memo of it seems to be possibly

23rd February 1962. It records -- if we just scroll

down so we can see it all on the screen, please -- it

records the fact that the Ministry of Health was also
involved in communications over ensuring the fire

precautions were being complied with. You will see

a reference to there were six girls in residence at the
time. If you just scroll up to the previous page,

please. Yes. So you can see about halfway down

"Accommodation of children". There were only six in

residence, and the suggestion is then made to try and

make sure that confusion was not being created by the

So we are now moving into the era when the applicants were resident. So in March 1962 we can see from an annotation in the middle of 5545, if we can look at that, please, the Ministry of Health are indicating an indication that one of its inspectors was intending to go and inspect the convent. You can see:

two departments communicating over the same issue.

"Our inspectors -- inspecting officer" -- I think that's Mr Wasson -- "hopes to make an inspection of this home and I will try and keep you informed of any developments."

Unfortunately we don't have the report itself, but it seems from the last sentence of a memo on the next

page at 5546, which is of May 1962 -- if we just scroll down so we can see the last sentence on the memo. Just pause there, please. We can see:

"At last count of heads there were 12 children between the ages of 15 and 18 in the home."

So there are various pieces of evidence that I am picking up from different sources that seem to give the impression that there are small numbers of teenagers beyond compulsory school age who are in the bigger St. Mary's residential facility.

In the summary of the voluntary homes' annual returns from March 1963 it was recorded that there were ten girls -- this is on 5844 -- if we just put that on the screen as I am saying this, please -- that there were ten girls living in the Derry congregation who were under the age of 18. This is the third up from bottom, number 18. You can see on this occasion that of that ten, eight were between 15 and 18, but two were 14 and under, and of the total of ten, three were placed by the Welfare Authorities.

Now in January 1964 -- you probably can tell what's coming now -- we have the Child Welfare Council questionnaire being sent. I am not going to go through it in the same detail, but you will have the opportunity to reflect on it as we begin taking evidence about

Page 134 1 Derry, which is tomorrow. In answer to the questionnaire from the Child Welfare Council -- if we 2 just put it on the screen, please, at 5804 -- we can see 3 that across the document -- and if we just scroll 4 through as I am speaking, please -- there were 5 accommodation for 100 girls with that caveat about 6 what's being referred to in terms of numbers are not just beneath 18. 97 were resident at the time and 7 of 8 9 them were Welfare Authority cases, but if we look at 5807, none of them are recorded as going out to school. 10 If you just move through to 5807, please, if you just 11 pause there for a moment, you can see 14 Sisters, three 12 13 teachers, three secular teachers. So it seems there was a teaching aspect to -- and then you can see "Religious 14 15 Sisters: 14. Teachers: 4". If we go on down, please, to 5807: 16 "Which schools do the children attend?" 17 That is blank as far as January '64 is concerned. 18 It talks about visitors being encouraged at 5808; about 19 the recreation facilities provided at 5809. If we just 20 21 look at that, please. 22 "There is a quiet period each evening. Most of Sunday is available for this purpose." 23 Then: 24 "What do the children do in their leisure time? 25

Page 135 Listening to and practising music and singing ..." 1 The statements from the congregation of Sisters talk 2. about music being a major part of life in Derry: 3 "... trying for those capable of learning it crafts 4 such as embroidery ..." 5 I'm not sure -- it's something: 6 "Toy making -- train making", perhaps, "outdoor 7 games, chiefly basketball and tennis." 8 9 Then you can see: 10 "Are financial resources sufficient? Approximately, yes, though some welfare payments are 11 12 not adequate to meet the expenditure actually incurred 13 per capita." Then desirable developments. They talk about the 14 15 resources available to the order and how developments are likely to put a strain on what they are able to 16 achieve. Don't indicate in 19 that the resources are 17 18 insufficient to achieve anything at that particular point in time. If we scroll down, please, we can see 19 them describe how they saw themselves in similar 20 21 fashion. So there may have been a degree of collaboration between the different Sisters who are 22 completing these forms at that particular point in time. 23 24 Now in the summary of voluntary homes' returns from 25 March 1964 there are ten girls recorded living in Derry

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who were under the age of 18, two of them placed by Welfare Authorities, and we can see from a handwritten document, if we look, please, at 5327, which will be a useful document for the Panel, that -- this is found within TC file 178, which itself relates to the Good Shepherd in Derry. If I just show you the file cover, 5268. It is one of the rare occasions when we have the central government file on a particular home. So in this case we have TC178. You can see from the top left corner that it has a predecessor file called TC178/68, so from 1968, and then you can see it has a successor file, which is 15370/78. This is the type of work that's ongoing with Mr Maginess and Miss Stewart to try and be clear about what might have happened as part of the destruction policies that mean only some of these files are available, so therefore the history is incomplete, but if we -- this is a document that comes from this file. So it is to do with the Derry convent.

If we go back to 5327, please, you can see between -- it is not there for every year, but for most years between '63 and '73, when a number of the Inquiry applicants are speaking about, you have the total numbers who are resident in St. Mary's, Derry and then the total who are under 18. You can see that generally speaking it's less than 10% are under the age of 18, and

- then occasionally you have within that number -- so in
- 2 1963 or indeed then in 1965 you have three girls who are
- of school age residing, and then you can see in 1972 one
- 4 girl under 15 going out to school. You can see it is
- 5 recorded that the congregation is taking stranded young
- 6 girls who come to their door or are brought by police.
- 7 CHAIRMAN: "... are accommodated."
- 8 MR AIKEN: "... are accommodated."
- 9 So those are the types of circumstances that are
- 10 seeing girls being resident.
- 11 So I am going to just very quickly give you the
- 12 references to the annual return type documents that
- we've looked at that indicate in March 1965 at 5825
- there are eight girls living in Derry. Five are between
- 15 15 and 18 and three are under -- 14 or under. Four of
- the eight were placed by the Welfare Authorities. So
- again in this case you have effectively half of those
- 18 who are present are placed by Social Services in effect.
- In passing, in 1965 there is evidence in a Ministry
- of Home Affairs file, TC769, that a Sister from the
- 21 congregation was undertaking training and it was being
- paid for by the Ministry of Home Affairs. The reference
- for that can be found at 7177 and 8.
- In fairness to the Ministry, if we look at 7178,
- 25 please, which is a letter from the congregation, it

Page 138

expresses the views of the congregation. It is about the training and funding of it and so on, but towards the end you can see the view being expressed, if we scroll down just a little bit, please, of the assistance given by Ms Forrest and the open door:

"I hope I am not troubling you too much, Ms Forrest, knowing the busy person you are, but you have always been so helpful to us in the past. We feel that we can call on you and that you will do your best in these matters also."

So that's how the Mother Superior writing to

Kathleen Forrest viewed at least as far as writing this

letter for this purpose is concerned.

In March 1966, according to the statistics, there were -- and again now we reach the stage where I only have the further Part 1 information. So all I can say to you is in March '66 there were four Welfare Authority children -- that's at 5880 -- and in 1967 there were -- there was one Welfare Authority child. That's at 5880. It is the case in another document for '66 that there were 80 residents, of whom three were 18 or under. Therefore they would all have been Welfare Authority cases potentially in that year when four are recorded.

If we look, please, at a letter at 6324, this is of 5th June 1967 from Derry City Council from the

1 Children's Officer, and it shows the interaction between 2 Welfare Authority and the congregation. A particular

werrare Authority and the congregation. A particular

girl who is referred to here. So it shows the type of

interaction. The Welfare Authority have placed a girl

5 in The Good Shepherd. There has been difficulties. The

6 girl is going to be brought back before the court.

7 Perhaps different from previous modules where this issue

arose, there is no doubt that the Welfare Authority are

involved in placing children who are in this context

under 18 in St. Mary's, Derry.

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In March of 1968 the statistical information available indicates -- and I will just give you the reference at 5327 -- we know that there were 98 residents present, seven of whom were under 18. It appears that six of those, if you use 5880, which is information on the number of welfare children, were Welfare Authority cases. So then in that year the vast majority of those under 18 were placed by the Welfare Authority.

Similar statistics are available for March '69. If I give you the references at 5880 and 5327, it allows me to say that there were 97 residents in 1969. Seven were under 18 and it would appear potentially that all of those were from the Welfare Authority as well.

Now from a typed history of the congregation's work

Page 140

in Derry, which dates from 1976 -- and I say that by reference to 5437 in the bundle -- this history was found in the diocesan archive and provided to the Inquiry -- the author recorded that in early 1960s -- if we just put 5436 on the screen, please -- a large number of teenagers were referred to the convent by parents and priests when work for young girls was said to have been very scarce. If we just scroll down, please, to the section. Yes.

"In the early 1960s" -- you can see the reference -"a large number of teenagers were referred ... by

parents and priests when work for young girls was very

scarce. These young" -- if we scroll down, please -
"girls were re-educated and trained in needlework, home

craft and laundry work and later took up employment when

this became available."

Now we do have -- and we are still in the era when the applicants are talking about St. Mary's in Derry -- a September 1973 inspection report from Ms Hill, one of the Ministry's inspectors. If we look at 5330, please, her report is of 13th September 1973. It records her inspection of 6th September 1973 and it indicates -- I am just going to summarise, but it is available on the screen. If we just scroll up a little so that it is all available on the screen, please, if we can. Thank you.

There were, If you look at the bottom of the page,

women and girls, but you can see that only two were

under 18. They were the responsibility of Co. Fermanagh

Welfare Authority and were attending school. You can

5 see:

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"Several girls who have been in Good Shepherd while under 18 have remained and are going out to work."

This document is explaining the background to plans to create a hostel for teenage girls. You can see the plan was to create a self-contained 16-bed hostel for girls to be built on to the end of one wing of the building. Ms Hill describes the type of accommodation that's envisaged and invites the plans to be sent in. You will recall that we are looking here at 1973. 1970 similar development in that the Belfast Adolescent Centre was on stream, and we can see from a record available from the congregation, if we look at 5387, please, it records a visit by Ms Hill on 13th November 1973 to the convent along with her colleague, Mr Kirkpatrick, to discuss the development of the hostel. You can see that he then takes the matter back for further discussion with his boss, as it were, Mr Blackburn, whose name you will have seen at various times in our modules.

There is an internal memo, if we can look, please,

Page 142

at 5325 and 5326, of 19th November 1973 where they are discussing the development of this hostel and the financial implications and the potential granting of it. They examine the religious issue, as it were, of the government funding a Catholic religious hostel whenever the services they are trying to provide should be available to everybody and how that is going to then be seen when you end up with a hostel seen as a Protestant hostel and a Catholic hostel, but on the next page of the memo you can see the Ministry explain there's no objection -- the Ministry that's about to become the Department -- no objection to the funding of the project.

Then the officials return again in January of '74 to discuss the matter with the congregation. Initially there seems to be an intention potentially to pay a capital grant for the development of the hostel of 75%, but there are other records that indicate I think because of the shared facilities that were not just for children's services the grant that was ultimately provided was 9/16ths. I am not going to open it now, but if I give you the references to that. It is at 5301, 5277, and what was included in the works then is set out in a memo in the Ministry of Home Affairs' file at 5351.

Page 143

As you have seen in previous modules, in February of 1977 then the congregation had provided its ten-year undertaking in respect of the capital grant of £14,097.51 that it had received towards the project.

That document can be found at 5273 to 5276.

The congregation have been able to produce to the Inquiry, if we look, please, at 5289, a letter from Mr Kirkpatrick of 8th May 1974. By then -- 5289. If that is 5289, then I have a wrong reference that I will have to fix, but it is a letter of 8th May 1974 from Mr Kirkpatrick, writing from the Department of Health & Social Services, as it is at that stage, which indicates that Ms Hill had visited on 10th April 1974 and confirming that registration for 16 places was in order.

There's a further reference at 5390 that indicates that Ms Hill may well have visited again on 22nd January 1975.

Now if we look, please, at 5391, we can see on this form the facilities, summarising the position, of what was going to be called Bellevue Hostel. So you have the St. Mary's facility and now you have this unit that's being provided for 15 to 18-year-olds. There is going to be 16 places effectively in it, although you will see "Maximum number of places: 12". The reason for that, as

Page 144 we will see, is some were rented out to Altnagelvin 1 Hospital for young nurses with the agreement of the 2 3 Department, but these are the facilities that are going to be provided. 4 5 So you can see: "After consultation with the Department it was 6 decided to give accommodation", I think that is, "to 7 teenagers placed by Area Boards, provided they do not 8 9 require strict supervision, which would not be practical in a hostel setting. These teenagers could be 10 schoolgirls who after leaving school might remain with 11 us to go into employment locally and in consultation 12 13 with the placing authority will be taken to -- steps will be taken to ensure that these girls get freedom to 14 15 attend club and other activities outside, but will be subject to reasonable discipline insofar as that would 16 17 be agreed ..." CHAIRMAN: "... agreed for their return to the hostel." 18 MR AIKEN: Yes. 19 "Supervision or professional social work support 20 will also be part of the caring programme." 21 22 Then if we move on to the next page, please, it becomes much more difficult to read, but you can see it 23 is from Bellevue Hostel. 24 25 Now there is a summary document that the

1 congregation has provided, if we look at 5501, please,

2 which appears to date from in and around May 1975 --

I say that by means of a reference that is on the next

4 page at 5502 -- that charts the development of the work

5 with young people. You will note what's said in the '52

6 to '60 section. If we just scroll down please:

"In addition to the above, adolescents from nearby orphanages were accepted here. These were for the most part war babies, very disturbed and very troublesome.

Regular occupation in laundry, hand crafts, needlework, lessons in cookery, drama, singing by teachers from outside, religious instruction."

You can see:

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"Early '60s no work for the young girls. Big number of teenagers brought here by parents, priests and sometimes police. Some are the product of foster homes where relations had broken down. Needlework, laundry work, lessons. These later took up employment when this became available outside."

Then you can see the hostel I have been referring to:

"Separation of juniors and seniors. Opening of a teenage unit. Full-time school on the premises. Later it was felt that attendance at local school would be more beneficial to them. Some also got jobs locally."

Page 146

Then reference to '73 onwards the Sisters doing various work outside of the congregation on the Dungiven Road. There is an updated version from January '79, which is at 5505 and 6.

Now on 7th -- if we look, please, at 5304, on 7th August 1975, which again is still part of the time that the applicants complain about, Ms Hill reported on her inspection of 29th July 1975. She comments on the finished hostel. There are this time only three girls from the Western Board. There is the discussion about Altnagelvin having offered to rent some of the beds for nurses and comments on the facilities for the older women. There is then an exchange between the Department and the congregation about giving permission for part of the facility to be rented to Altnagelvin, and that's agreed, provided it does not impinge on the care of those placed by the Boards. That's at 5302 and 5398.

You can see in November '75 a grant-aided public telephone being installed at 5296 in the hostel itself.

In January '76 -- and I am just going to give you the reference at 5286 -- we can see Mr Coulter again writing from the Department ensuring that the fire regulations are being carried out and the new construction is satisfactory, and the diocesan priests are continuing to act as chaplains to the Sisters. That

can be found at 5540.

It would appear in at least 1976 -- and this is relevant to the evidence you will hear from the applicants -- if we look at 5441, please, that this included it seems daily mass. You will hear applicants talk about being made go to mass and the congregation saying it was daily mass, but not expected that young people had to go every day if they didn't wish to do that. They were expected to go a number of times each week.

There is in the diocesan papers that have been provided a humorous letter from 1978 where a priest is given the role of saying mass and he agrees to do that on condition he is not remunerated for the doing of it and he expresses the view to his bishop that nuns can be very hard to persuade about things like that. So the reference for that is at 5445. The records show that the diocesan bishop in Derry was making regular annual contributions to the work of the congregation. Examples are at 5449 and 5460.

I want to show you, please, 5285. This is a handwritten memo of 5th January 1977. So I would ask you to note the proximity of this document to the Kincora scandal in terms of January 1980. It's a memo. I know that Mr Maginess has done a lot of work to

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Page 148

explain how the annotations are the way they are on this file. It is to do with how the file travels between Childcare Branch and the Social Work Advisory Group, which is why the same people are annotating the same document as opposed to there being multiple copies of it, but what it indicates is that Mr Poulter is asking Kevin McCoy to arrange for SWAG to arrange a visit to be made to what's described as the Good Shepherd Children's Home in Derry and for a monitoring report to be prepared.

Kevin McCoy at the top to Ms Hill asking for this to be done. Now unfortunately we have the annotation that indicates the intention and the date is of some relevance. Again we unfortunately don't have the inspection report itself, but in fairness to the Department you will note the proximity of this to 1980 in the context of the suggestion being that inspections had not continued to take place. We will see in the Kincora module some further documents that explain -- CHAIRMAN: This would be consistent with the request being made and not being honoured. SWAG can't find any reports. Hughes is satisfied there weren't. It looks as if this was ignored.

25 MR AIKEN: Certainly we don't have anything to --

- 1 CHAIRMAN: It showed it never happened.
- 2 MR AIKEN: No.
- 3 CHAIRMAN: The evidence suggests elsewhere it didn't happen.
- 4 MR AIKEN: If we look at 5411, there is a letter which the
- 5 congregation sent to the Department in February of 1977
- 6 that summarised its position prior to and after the
- development of the hostel, but what it also shows, that
- 8 there were 12 places available for girls and the
- 9 maintenance charge is still being set out as £20.
- 10 That's what's being charged by the congregation.

It appears that St. Mary's was also registered with
the Department of Health & Social Services as a home for
persons in need from at least 1977, and in a diocesan
congregational record that has been provided, which is

for 50 women and a hostel for 16 girls. In 1979 the

building was itself listed, which is at 5511, and in

at 6933, The Good Shepherd is recorded as having a home

18 1982 it appears there were 43 residents. So the numbers

are coming down as the years go on in St. Mary's

generally, and it is recorded that 26 of those 43 were

21 working in the laundry, some of which may have been

teenagers.

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The laundry itself closed, according to the handwritten history of the congregation, in

December 1982 and the historical record records Sister

Page 150

SR 287 , the former Superior in Derry, recording the closure of the laundry as a positive development, that it meant -- that's at 5499 -- that it meant people were able to get employment elsewhere than needing it in the laundry with the Good Shepherd Sisters.

There is a reference in a handwritten document which will be relevant to the evidence you hear at 5037 that indicates girls were never allowed into the convent itself until perhaps 1982, when after the closure of the laundry a number of them were employed in the convent to work. It records them being not necessarily paid a weekly wage but receiving gifts of money occasionally throughout the year. That's at 5037.

There appears, as with each of the homes, to have had a farm associated with it, which grew vegetables, which were then used as part of the cooking.

There is a memo from Mr Walker of SWAG in departmental file A2561 of 1992, which can be found at 6612, which appears to indicate that he visited Bellevue Hostel in November '84 and four times in 1981. He refers to reports in the old format. However, those reports don't seem to be available.

In December '82 the summary of voluntary children's homes appears to -- the Bellevue Hostel in the convent in Derry, which is recorded as being for girls aged 16,

1 had 12 places, but only, in fact, two residents. The

2 convent, which appears to have been understood as

3 Bellevue Hostel, was deregistered as a voluntary

evenings, about music being available.

4 children's home on 27th February 1984. So it ceased at

5 that point to provide that service.

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Now the Inquiry has received four -- statements from four Sisters who worked at various times in Derry, including from SR49, who was there for over 30 years and was the Sister-in-Charge for 20 of them. Those statements will give the Panel some assistance with the different aspects of life in Derry. I am not going to look at them now, but they will be looked at in the context of the oral evidence that's going to be given. So the statements from SR49, which was known -- she was known as SR49 at the time -- talk about classes in the

She describes the name change policy, where christian names would be changed to protect the confidentiality of the person coming in. Describes about the laundry and its operation, about the black book procedure, which was operated until the mid-'70s when it was discontinued. The Reference for that is at GSC316.

24 CHAIRMAN: Sorry. Did you say we are going to look at these

25 again later?

- 1 MR AIKEN: Yes. We will be looking at them --
- 2 CHAIRMAN: Just go on to the end.
- 3 MR AIKEN: The four Sisters are SR49, SR196, Sister SR294
- 4 and Sister SR 283 We will look at their
- 5 evidence in the oral evidence of the applicants.

There are a number of practices that emerge that the

7 Panel will wish to consider: the operation of the black

8 book procedure; being made to stand eat a meal as part

of the punishment; the policy of the name change.

10 It would appear that each of those Sisters who have

given evidence say that GSC 312, now deceased, who is

referred to by various applicants in the statements, was

firm and it would appear she operated the black book

14 policy and perhaps the standing to eat meal as

punishment. They do not accept she would have actually

16 struck anyone. There is a biographical statement

relating to her, which you will find at 964 and 965. It

may well be the case that those policies and practices

ended when SR49 took over in 1975, although SR49 herself

faces an allegation of striking a child.

21 The last section I am going to deal with is in

relation to Newry. Perhaps if we took a couple

of minutes for the stenographer or I can begin if that's

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25 CHAIRMAN: I think I would prefer to keep going.

MR AIKEN: In terms of the Good Shepherd in Newry the 1 congregation have provided a general statement from 2 Sister Eithne and that can be found at 452 to 471, with 3 exhibits from 472 to 507. The congregation arrived in 4 Newry in 1944 following the purchase of Moorevale House 5 on the Armagh Road in Newry. That was obviously during 6 the Second World War. The building was habitable from 7 1945 and it was known, according to Sister Eithne, as 8 9 St. Mary's, Newry. It would over time include the convent, the residential accommodation for women and 10 teenagers, a church, from 1955 an entirely separate 11 Marianville Mother and Baby Home and from 1973 12 13 an emergency hostel for mothers and children in domestic violence situations, which may have been run in 14 15 conjunction with the local Social Services. There was also a small holding farm of a few acres attached to the 16 17 convent.

It commenced admitting adults and some teenagers between the ages of 16 and 18 from 1946. Sister Eithne has said to the Inquiry that from conversations she has had with some members of the congregation who were in St. Mary's, Newry there were usually between three and six teenage girls at any one time, but the numbers fluctuated.

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It originally had four prefabricated buildings. Two

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Page 154

were dormitories, another was a kitchen and the fourth was the dining room or refectory. A new laundry was constructed and opened on the site in 1947. If we look, please, at 5059, it will give you an impression of what the Newry convent was like. It is obviously of a much smaller order than the other buildings that we have been looking at. At 5074 we will hopefully have a plan that helps you understand -- if we can rotate that -- what the premises contained. There are a series of photographs that I am not going to bring up now, but which have been provided to the Inquiry, which you will have the opportunity to look at, which show you what the dining hall was like, the recreation room, what's described as the community room, a common room, a typical bedroom, though it seems to date from 1982, a typical dormitory and kitchen, although from 1982, and TV lounge. Those photographs run from 5064 through to 5072.

The registration record, which we have looked at before, indicates that the Good Shepherd Convent on the Armagh Road in Newry was registered as a voluntary children's home on 16th February 1951 and Welfare Authorities were so informed. You can find that at 5614. It appears from a letter of 7th September 1950 that during the registration process going on through

Page 155

1950 there were only five or six girls under 18 residing in the Newry premises who were said to be employed in the laundry. The reference for that is at 6880.

The layout of the premises you will find if we put 5617 on the screen, please, as I am going, the fire inspection report from September '52. If we look at 5621, please, it shows what the Newry premises was like in terms of layout. You can see that it comprised six Nissan type huts placed alongside each other and interconnected by means of a wide corridor.

In the summary memo, if we look, please, at 5002, that Kathleen Forrest provided in April 1953 you will see the view that she expresses, which indicates that what's happening in Newry is the same as what's happening in Derry and that the material conditions and equipment were very good.

There are three witnesses who have spoken to the Inquiry about their time with the Good Shepherd Sisters in Newry.

The first of those comes to Newry -- she is HIA359, (later HIA359) -- in January 1955, so about 18 months after the memo or two years after the memo was written. She is there until 1961, although Sister SR 281, who speaks to the Inquiry about Newry, explains why a number of factual matters that HIA359 speaks about

'74.

Page 156

appear to relate to her time in Limerick and they're being potentially confused or conflated with Newry, but that's something that we can look at whenever we are dealing with her evidence. The other two are HIA387 (or HIA387), who, as I said, was also in Belfast and Derry. She was in Newry for six months in 1964. Then HIA202, who was in Newry and also Derry in August '73 to January

I am not going to bring it up, but we can see from the 1957 statistical return that between '53 and '57 there was one girl; in 1954 there was one; '55 there was two; and then '56/'57 what's being recorded is that the mother and baby facility is now available in Newry as well. The reference for that is at 7052.

The congregation has said to the Inquiry that there were generally between twenty and thirty ladies living in St. Mary's at one time and of that number generally between three and six, or possibly up to eight, were teenagers between the ages of 15 and 18. There would have been, according to the congregation, approximately ten Sisters, with one Sister assigned to be on duty assisted by two or three other Sisters. The Sister-in-Charge and one other Sister would have slept in the same residence wing as the ladies and teenagers.

The congregation has said to the Inquiry that the

lay staff would have been limited to the laundry van drivers and the one or two men who worked on the associated farm.

The home was re-registered in April 1956 to include a Marianville Mother & Baby Unit. The reference for that is at 6874.

Now it would appear that Mr New, who was someone whose name you will have seen before, who was the Regional Organiser of the Northern Ireland Council of Social Service, had been a keen proponent of the home for Roman Catholic unmarried mothers and for such a facility to be run by the Newry congregation of the Good Shepherd.

It would appear from -- that -- it would appear from the records in the Ministry file at 5602 and 5593 that Ms Forrest was involved in inspecting the convent earlier that month in conjunction with Mr New and the ultimate approval of the additional facility on the site.

In March 1957 the fire report, which you will find at 5655, indicates that the accommodation for the Mother & Baby Home appears to have been separate from the convent and the home and the laundry. The congregation has said that that Mother & Baby Unit closed in 1984. The reference for that is at 454.

The Ministry of Home Affairs file that I have just 1 referred to shows again the Ministry pursuing Fire 2 Authority requirements and Mr New was enlisted to 3 encourage compliance by the congregation. You will 4 note -- I would like us to look, please, at 5671. 5 Mr New is writing and he talks about having been in the 6 Ministry and they are very concerned, as he expresses it, that these fire precautions are not being met and he 8 9 wants them to be met. You will see that he recognises that -- if we scroll down, please. Scroll down a little 10 further, please. We can see on the next page him -- it 11 is on the last page. I am sorry. What it shows is that 12 13 he recognised deregistration was an option if these matters weren't resolved. 14 15 CHAIRMAN: Yes. It is about a third of the way down from the top of the page: 16 17 "The Ministry's worry is that, should these requirements not be met, then it, the Ministry, would 18 have no alternative but to withdraw recognition and the 19 home would have to close." 20 MR AIKEN: Yes. So it's an indication that that was 21 22 a facility that was recognised if compliance couldn't be achieved. 23 The congregation have said to the Inquiry that it 24 25 was also in 1956 that the Newry congregation acquired

Page 159

a television and it is explained that the reason for that was so that everyone could watch the marriage of Grace Kelly with Prince Rainier of Monaco, but the point more seriously perhaps that is made is 1956, that's an early time for a television to be available and as a facility that was available in their homes and, in fact, you will see some of the applicants making reference I think in the Derry home to when kissing would have come on the screen, the picture would have been covered over, and the congregation in their statements explain that, yes, that would have been the approach, which may seem silly in modern times, but was the approach at the time.

It would appear from a handwritten memo in a Ministry file of November 1958 -- I am going to give you the reference -- it is on 5689 -- that there was a Children's Officer inspection report of 6th March 1956, but unfortunately that report is not itself to be found on the Ministry of Home Affairs' file TC666, which is at 5617.

However, a report from Ms Wright of 19th June 1958, if we look, please, at 5687, relating to her inspection of 13th June 1958 was to be found on the fire report file. I am not sure that's where it was intended to be, but it is there, and consequently you can see that there

Page 160

were 39 girls in residence. The term again is used to include both those under and over 18, because there is two of whom are under 18 years of age, and the home receives you can see:

"Home continues to provide suitably for the women and girls in residence",

and a particular view is expressed of the intelligence of those who are there.

In 1959 an exchange takes place between the Fire Authority and the Ministry, which gives the impression from the Fire Authority in any event that there is no-one under 18 present, and the Ministry confirm, in fact, there were two who were under 18 who were residing, and the references for that is at 5691 and 5694.

There is in an entry of December 1959 at 5695 the Ministry's inspectors having paid a visit, albeit it seems the report itself is not necessarily available, and a reply from the Fire Authority in May '59 confirmed there were places for 48 ladies, but again you can see there's a small number, potentially 10 to 15%, who are teenagers beneath the age of 18. I can't say that definitively. That's extrapolating, taking the broad sweep of the material.

You will recall me saying that HIA359 was in Newry

Page 161

between January '55 and April '61, so the period I have just been talking about. At that stage she entered there at 17 and a half.

The congregation has said that in the early 1960s renovation work was carried out and a new wing was opened containing bedroom and bathroom facilities for teenagers. The new wing -- and you will find the reference to that at 453 and 4 and then 463 -- had six dormitories that had either two or four beds. Each dormitory had an individual distinct space created within it and there was also a refurbished bedsit unit, where a visiting past resident could stay. These are the facilities that might apply to at least two of the witnesses before the Inquiry.

In March 1962 again the statistic isn't whole in the sense that I only have the Welfare Authority number of children, but it shows that at least in 1962 at 5880 there is one Welfare Authority child placed in Newry. There is further evidence in the Ministry file TC666 at 5617 of the Ministry -- Ms Forrest, in fact -- visiting the Newry convent in July 1962 and August 1962. That can be found at 5745, although there are no reports.

In 1963, in March, using reference 5844, I can say to the Panel that there were four girls living in the Good Shepherd Home, Newry who were 15 or over and three

Page 162 of the four were placed there by Welfare Authorities. 1 In the 1964 January questionnaire that the Newry 2. congregation provided to the Child Welfare Council, 3 which begins -- if we just put it on the screen, please 4 -- at 5796 -- and you can slowly move through it -- it 5 had places for fifty. There were forty resident. 6 There was one Welfare Authority case with an age limit 7 according to the form of 14 years. You can see: 8 9 "What are the age limits of children for whom the home provides? 10 14 years minimum." 11 None are recorded as being at school. You will see 12 13 on 5799 the staff. If we scroll down, please, to 5799, you can see: 14 "What is the total staff establishment? 15 So there's eleven Sisters. Then it is recorded 16 17 three housemothers, one teaching music, two elocution 18 and dancing teachers. There's a domestic labourer, gardener and farm labourer, van men and boiler men. 19 In answer to the question what would they like to 20 21 see in terms of developments, as we get towards the end 22 of the form at 5801, they would have preferred a more modern kitchen than they otherwise had. 23 CHAIRMAN: Can I just make one point? Earlier on there was 24

a notation that suggested that on these forms children

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Page 163 were under -- were those who were under 18. This is in 1 the context of the point you made earlier about often 2 the expression "girls" being used for people older, but 3 if that was correctly filled in, there were forty girls 4 under 18 in the home. 5 MR AIKEN: Yes, and that's the difficulty, that it doesn't 6 appear to be being correctly filled in --7 CHAIRMAN: 8 Yes. 9 MR AIKEN: -- in that when one looks at the annual returns that are either side of this January questionnaire, it 10 is clear that there's only either four or when we get to 11 March -- in March '63 there are four who are beneath 18 12 13 and there are also four in March of '64. CHAIRMAN: So it is (inaudible). 14 MR AIKEN: So it appears that it is not -- that distinction 15 has not been indicated clearly on the form. It perhaps 16 17 emphasises the point that I was making at the outset 18 that you have a facility that, because it includes adults as well as those who are under 18, this form is 19 really designed for dealing with the more typical 20 21 children's home that we have been looking at whereas it 22 doesn't sit easily then with a home which covers both or beyond just that of the voluntary children's home. 23 In March 1965 -- and the reference for this is at 24 25 5825 -- there were four girls living in Newry under the

Page 164

age of 18, two of whom were placed by the Welfare

Authority. That's at 5836. That period that I am

mentioning, '63, '64, '65, the '64 period is the period

that HIA387 will have been present in Newry. That gives

you some idea of the number who are going to be beneath

18 at the time she is there.

We then get into the set of statistics that unfortunately are not complete. So all I can say to you is in March 1966, using 5880, there are two Welfare Authority children in Newry, but I can't give you the total over 18. In March 1967 there are three Welfare Authority children in Newry. Again it doesn't give you the total.

The congregation has said to the Inquiry that further renovations in the teenage wing were carried out in and around 1967/'68, and the reference for that is at 454, and that in the late '60s/early '70s the teenagers, who may have numbered six to eight -- you may consider that's relatively consistent with what's in these documents that were returned to the government at the time -- but when numbers decreased, they would have mixed with the rest of the ladies.

So there would have come a point when this separate hostel or separate facility for teenagers no longer operated and you had a period like the St. Mary's

Belfast period, '62 to '70, when the teenagers were part of the accommodation for those over 18 as well as under

3 18, and it may be that applies certainly to the last

4 applicant that we will be dealing with in respect of

5 Newry.

The Sister-in-Charge of St. Mary's and another Sister would have slept in the residential wing to be on call. The Sisters have said that at 462.

In March '68 again I can say there were two Welfare
Authority children and unfortunately I can't tell you
the total beyond that. That was the same in March 1969.
There's reference to 5880.

There is one Sister who has provided a statement to the Inquiry, Sister SR 281 . She talks about holidays in Cranfield and taking lessons in the evening, music lessons, and how that smaller house was regarded by her as progressive and warm and more like a family home, the laundry being a modern place with mechanised equipment to make it easier for the Sisters and the ladies.

There is another inspection that is available from June of 1973, if we look at 6894, please, and her report of 28th June of that year, which is found on TC file 180. We can see that at this point in time in 1973 there are 29 women and girls, five girls between the age

of 15 and 18, one in special care, four from Welfare

Authorities. It refers to having recently added

a short-stay hostel facility that I think included the

idea of former girls having somewhere to stay if they

5 came back to visit.

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You can see from the fourth paragraph that there's a previous report:

"The new unit referred to in the last report has been completed."

We don't have the previous report, I am afraid.

This period that we are talking about that's covered in the report is just shortly before the third Newry witness, HIA202, is in Newry. She is there between August '73 and January '74, just before her 16th birthday until she is 16 and a half.

We can tell from the same file at 6891 that

Ms Forrest paid a visit in October 1975, and if we just

put 8691 on the screen, please. While she went in

response to a request for a visit about a specific

issue, which again perhaps indicates the interaction

there was between the congregation and the Ministry,

a delay in approving a maintenance charge increase,

which had since been sorted out, Ms Forrest records the

addition of a small refuge for battered wives and

children, which would be known as Maryville Hostel --

that can be found at 6885 -- and makes further reference to the girls' hostel facility that Ms Hill had been referring to in 1973.

If we look at 6889, please, we can see in the same file Ms Forrest's handwritten record of 12th February 1976 and it indicates there were thirty females residing, with only five in the younger age group, with one 15-year-old in special circumstances. You can see towards the bottom of the first page it is said that the congregation in Newry would not normally take in someone of school age. The report again gives a snapshot of life in 1976. You can see there's reference to evening classes. You can see in the last paragraph:

"Sister tries to offer such freedom as she can."

If you are content, having looked at that, we will scroll on to the next page, where you see the rest of the letter or rest of the memo. You can see there's new and more automated equipment in the laundry.

So the inspection report that we have and this document are either side of the third witness who talks about Newry and they will be of assistance to you when reflecting on what she has to say.

St. Mary's was deregistered as a voluntary children's home, according to the registration record,

Page 168

on 29th June 1984 and the congregation has said itself that that's when St. Mary's itself closed -- that can be found at 455 -- though Sister Eithne says on behalf of the congregation that the admission of teenagers had ceased at some point prior to the actual closure in 1984.

The congregation has also said that the types of records that they would have stored on each individual certainly from the time of the 1971 handbook -- at least they anticipate they would have been stored -- which required histories to be kept up to date, are likely to have not survived, and that can be found at 458.

The education classes that are referred to as taking place, and we have seen a reference to them here, include cooking, baking, knitting, crochet, canework with the aim of ensuring life skills that are required to assure independence and self-sufficiency, including music classes and Irish dancing and drama classes, and Sister SR 281 who has given a statement to the Inquiry, indicates that she took some of those classes during her lengthy time in Newry.

Sister Eithne has set out the recollection of one
Sister -- I just want to put this on the screen, please,
at 463. This is paragraph 6.11, where Sister Eithne
sets out the recollection of one Sister who worked in

2.

Page 169

St. Mary's between -- in Newry between '71 and '73, and who could recall enrolling a 14 and a half year old in the local school as well as her older sister in the local technical college to facilitate her '0' levels.

The congregation has set out for the Inquiry who was the Superior of the Newry congregation during the operation of St. Mary's. That can be found at 457. Ultimately the Superior, because it's a smaller community, would have been in overall charge of the governance of the convent and the services provided there by the congregation, although there would still have been a Sister-in-Charge. Those individuals and the time period they covered are also recorded at 457. If we just put that on the screen, please, so the Panel can see who would have been carrying out those roles at the time of the applicants. So this is a page you will be able to come back to.

Now due to the passage of time, with St. Mary's,
Newry having closed in 1984, the congregation has
explained to the Inquiry that if the records required by
the various regulations were kept, then they are
unfortunately no longer available.

In summary, there are three applicants, each of whom were in St. Mary's, Newry at a different time, the end of the '50s, in the '60s and then in the '70s, who talk

	Page 170
1	about their time. The congregation has received no
2	other complaints prior to this Inquiry and no
3	allegations were made to the police in respect of abuse
4	in St. Mary's of Newry.
5	Now I have considered covered a very considerable
6	amount of ground across multiple sites and multiple
7	institutions, but hopefully that will assist with the
8	evidence that you are about to hear, which will commence
9	tomorrow. Hopefully we will deal with it over the next
10	number of days.
11	CHAIRMAN: Very well. We will rise now and sit at the usual
12	time tomorrow morning.
13	(4.50 pm)
14	(Inquiry adjourned until 10 o'clock tomorrow morning)
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1 NDEX  2 Opening remarks on Module 12 by
Opening remarks on Module 12 by
3 CHAIRMAN  4 Opening comments on Module 12 by
COUNSEL TO THE INQUIRY  5  6  7  8  9  10  11
5 6 7 8 9 10
7 8 9 10 11
<ul><li>8</li><li>9</li><li>10</li><li>11</li></ul>
9 10 11
10 11
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25